

*Passed 8-0
Roll call absent*

ORDINANCE 12-29

**TO AMEND TITLE 2 OF THE BLOOMINGTON MUNICIPAL CODE ENTITLED
"ADMINISTRATION AND PERSONNEL"**

**- Re: Amending Article IV of Chapter 2.04 (Common Council) to Establish
Councilmanic Districts for the City of Bloomington**

- WHEREAS, I.C. 36-4-6-3 requires that the City be divided into six (6) councilmanic districts during the second year after a year in which a federal decennial census is conducted; and
- WHEREAS, this statute also requires that these districts be contiguous, reasonably compact, and, as nearly as possible, of equal population, and, with some specific exceptions, not cross precinct boundaries; and
- WHEREAS, Council President Mayer created the Redistricting Committee composed of the three at-large representatives and chaired by Councilmember Sandberg; and
- WHEREAS, prior to the first meeting, the City Clerk Regina Moore provided maps and an interactive table of precinct populations for Council members and the public to use to prepare maps that met the three requirements for consideration by the Committee; and
- WHEREAS, the Redistricting Committee held four meetings in November and submitted a report comprised of the Memoranda of the Meetings and documents kept in the Office of City Clerk which, by passage of this ordinance, will be approved by the Council; and
- WHEREAS, these meetings complied with the Indiana Open Door Law, including one meeting that was continued with the same agenda to later the same week, and were attended by the public at every meeting; and
- WHEREAS, the Council finds that the proposed districts are contiguous, reasonably compact, and, as nearly as possible, of equal population;

NOW, THEREFORE, BE IT HEREBY ORDAINED BY THE COMMON COUNCIL OF THE CITY OF BLOOMINGTON, MONROE COUNTY, INDIANA, THAT:

SECTION 1. Article IV of Chapter 2.04 of the Bloomington Municipal Code shall be amended by deleting Sections 2.04.500 (Definition of councilmanic districts) and 2.04.0510 (Repeal of former council districts) and replacing them with the following:

2.04.500 Definition of councilmanic districts.

The City of Bloomington is hereby divided into six (6) councilmanic districts which shall be known as the First District, Second District, Third District, Fourth District, Fifth District, and Sixth District. A copy of the map of these districts and the associated precinct populations are attached to this ordinance (Ordinance 12-29) as Exhibit "A." These districts shall consist of precincts as they were set forth in the "Order of the Monroe County Commissioners Regarding Additional Information or Corrections to the Precinct Boundaries and Submission of Corrected IEC-8 Forms" dated December 30, 2011. This Order and the associated precinct map, list of precincts with the component census blocks in each precinct, and the IEC-8 forms are incorporated by reference into this ordinance and, in accordance with IC 36-1-5-4, two copies of this material shall be kept on file in the office of the City Clerk and Council for inspection by the public. These districts and their component precincts are as follows:

FIRST DISTRICT. The First Councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 2 & 6
- (b) Perry Township Precincts 1, 3, 5 & 29
- (c) Richland Precinct 9
- (d) Van Buren Township Precinct 2

SECOND DISTRICT. The Second Councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 5, 7, 13, 14, 17 & 23

THIRD DISTRICT. The Third Councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 9, 10, 16, 21 & 22
- (b) Perry Township Precincts 20 & 21

FOURTH DISTRICT. The Fourth Councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 8 & 18
- (b) Perry Township Precincts 14, 15, 16, 17, 18, 19 & 26

FIFTH DISTRICT. The Fifth Councilmanic District shall consist of the following designated precincts:

- (a) Perry Township Precincts 6, 8, 9, 10, 11, 12, 13, 28, 31 & 32

SIXTH DISTRICT. The Sixth councilmanic District shall consist of the following designated precincts:

- (a) Bloomington Township Precincts 1, 3, 4, 19 & 20
- (b) Perry Township Precincts 7 & 30


SECTION 2. The district boundaries established in this ordinance supersede those established in all previous ordinances.

SECTION 3. In accordance with I.C. 36-4-6-3(l), the City Clerk is directed to file the ordinance with the Monroe County Clerk not later than thirty (30) days after the ordinance is adopted.


SECTION 4. Severability. If any section, sentence or provision of this ordinance, or the application thereof to any person or circumstance shall be declared invalid, such invalidity shall not affect any of the other sections, sentences, provisions, or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are declared to be severable.

SECTION 5. This ordinance shall be in full force and effect from and after its passage by the Common Council and approval by the Mayor.


PASSED AND ADOPTED by the Common Council of the City of Bloomington, Monroe County, Indiana, upon this 19th day of DECEMBER, 2012.


TIMOTHY MAYER, President
Bloomington Common Council

ATTEST:


REGINA MOORE, Clerk
City of Bloomington

PRESENTED by me to the Mayor of the City of Bloomington, Monroe County, Indiana,
upon this 20th day of DECEMBER, 2012.


REGINA MOORE, Clerk
City of Bloomington

SIGNED and APPROVED by me upon this 29th day of DECEMBER,
2012.


MARK KRUZAN, Mayor
City of Bloomington

SYNOPSIS

This ordinance fulfills the council's obligation, in accordance with IC 36-4-6-3, to establish six councilmanic districts in 2012 based upon data received as a result of the federal census in 2010. Under this statute, these districts must be contiguous, reasonably compact, and, as nearly as possible, of equal population. The ordinance brings forward recommendations of the Council Redistricting Committee, which invited members of the Council and public to offer maps for the Committee's consideration in light of the statutory requirements. The committee met four times, with members of the public and Council present at each meeting, considered various plans from council members and the public, and recommended this map which is in compliance with statutory requirements.

Report of the 2012 Redistricting Committee

The Report of the 2012 Redistricting Committee includes the following materials:

- Agendas and Memoranda for Meetings on :
 - November 2nd
 - November 8th
 - November 15th
 - November 26th (Continued to November 30th – with same agenda)
- Other Materials Available in the Office of City Clerk include, but are not limited to:
 - Colored map with current council districts and county precincts;
 - List of city precincts with populations for each (and capable of certain calculations when used in electronic form); and
 - Various proposed maps and plans which had been submitted along with sheets that compare sets of plans (typically presented at different meetings) based upon variance and deviation of population.

This 2012 Report of the Redistricting Committee is signed by the following majority of its membership. By signing this sheet, the members affirm approval of the Memoranda and Report:

Member – Council Members

Date

Timothy Mayer
Council Member At-Large

Andy Ruff,
Council Member At-Large

Susan Sandberg, (Chair)
Council Member At-Large

Common Council Redistricting Committee
5:30 pm. Council Library
Agenda
November 2, 2012

Organization Meeting

1. Introduction
2. Election of Chair
3. Presentation of Materials
4. Schedule
5. Adjournment

NOTE: Formal minutes are not produced for committee meetings; however the following summarizes actions taken at the above committee of the whole meeting.

Action Memorandum

Bloomington Common Council Redistricting Committee

November 2, 2012

5:30 pm. -- Council Library

Chair: to be determined

Members Present: Sandberg, Mayer

Members Absent: Ruff

Staff Members present: Dan Sherman, Regina Moore

Other council members present: Dorothy Granger, Marty Spechler

Public present (Larry Jacobs, Sue Mayer)

INTRODUCTION

ELECTION OF CHAIR

MOTION: It was moved and seconded that Susan Sandberg be elected Chair for the Redistricting Committee.

ACTIONL: Motion was approved by a voice vote.

PRESENTATION OF MATERIALS

Sandberg asked for the Presentation of Materials for the task of redistricting.

Clerk Moore presented the following:

Materials

Colored Map with new council districts and new precincts

List of city precincts with populations for each, other calculations

NOTE: problem areas where precincts are in two districts.

Rules

Contiguity – can't be separated by another district (not Perry 10), islands (Perry 9)

Compactness – geographic and geometric shape

Need to work towards 'reasonably compact'

Equality of population – 10%

Follow precinct boundaries to avoid ballot variations!

1. Overview of task

a. Requirements plan: Basic Rules

i. Definition of terms

1. precinct for voting purposes
2. **precinct for legislative purposes
3. census block/tract
4. contiguity
5. compact
6. equal population

- b. Overview of timeline /legislative cycle
- 2. Presentation of current status
 - a. Map of city districts with new precinct lines drawn in
 - b. Handout of precinct population and district totals

SCHEDULE

Chair Sandberg asked that council members who had proposals send them to the Clerk in time for maps to be prepared for the next meeting.

The next meeting was set for November 8, 2012 at 5:30 in the Council Library.

ADJOURNMENT

The meeting ended at 6:30 pm

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Redistricting Committee
November 8, 2012
Council Library
5:30 pm

Second Meeting: Consideration of Plans

- 1- Materials for Committee
- 2- Discussion of the Plans
- 3- Consideration of Percentage of population deviance
- 4- Adjournment

NOTE: Formal minutes are not produced for committee meetings; however the following summarizes actions taken at the above committee of the whole meeting.

Action Memorandum

Bloomington Common Council Redistricting Committee

November 8, 2012

5:45 pm. -- Council Library

SECOND MEETING: CONSIDERATION OF PLANS

Chair: Sandberg

Members Present: Sandberg, Mayer

Members Absent: Ruff

Staff members present: Dan Sherman, Regina Moore

Other council members present: Spechler, Sturbaum, Granger, Volan

Public Present Larry Jacobs, Sue Mayer

MATERIALS FOR COMMITTEE

Maps and Plans which had been submitted were presented along with a comparison sheet that listed the plan, variance and population numbers for each district.

| | |
|----------|-----|
| Plan A | 13% |
| Plan A-1 | 9% |
| Plan B | 16% |
| Plan C | 18% |
| Plan D | 18% |
| Plan E | 16% |
| Plan F | 18% |
| Plan G | 13% |
| Plan H | 19% |

Plans were submitted by several council members, but were not marked with their specific names, but rather letters for identification.

DISCUSSION OF THE PLANS

The plans were discussed, considering the merits of each in compactness, contiguity and equality of population. Also considered were making as few changes as possible and preserving neighborhoods within one council district as much as possible.

CONSIDERATION OF PERCENTAGE OF POPULATION DEVIANCE

It was clear that persons submitting the plans did not understand that the plans were to be as equal as possible, with the maximum variance no more than 10% between the highest and lowest population counts. The above maps (with the exception of Plan A-1) were out of compliance.

It was determined that the ideal population for each district would be 13401; the ideal range being from 12060 to 14724 residents.

Council members were asked to submit modifications of their plans before the next meeting so that maps could be made.

ADJOURNMENT

The meeting was adjourned at 6:45 pm. Next meeting will be November 15, 2012 at 5:30 pm.

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Redistricting Committee
November 15, 2012
Council Library
5:30 pm

Third Meeting: Consideration of Plans

- 1- Materials for Committee
- 2- Discussion of the Plans
- 3- Consideration of Percentage of population deviance
- 4- Adjournment

NOTE: Formal minutes are not produced for committee meetings; however the following summarizes actions taken at the above committee of the whole meeting.

Action Memorandum

Bloomington Common Council Redistricting Committee

November 15, 2012

5:30 pm. -- Council Library

THIRD MEETING: CONSIDERATION OF PLANS

Chair: Sandberg

Members Present: Sandberg, Mayer

Members Absent: Ruff

Staff members present: Dan Sherman, Regina Moore

Other council members present: Spechler, Sturbaum, Granger, Volan

Public Present Larry Jacobs, Sue Mayer

MATERIALS FOR COMMITTEE

Maps and Plans which had been submitted were presented along with a comparison sheet that listed the plan, variance and population numbers for each district. NOT presented were plans that were submitted with precincts split between two council districts. New plans were:

| | |
|----------|------|
| Plan A-2 | 9.1% |
| Plan D-2 | 9% |
| Plan I | 6.1% |
| Plan J | 7.8% |
| Plan K | 8.3% |
| Plan L | 8.3% |

Again the alphabetical identification was used rather than identifying the person submitting the plan.

DISCUSSION OF THE PLANS

The plans were discussed, considering the merits of each in compactness, contiguity and equality of population. Also considered were making as few changes as possible and preserving neighborhoods within one council district as much as possible.

CONSIDERATION OF PERCENTAGE OF POPULATION DEVIANCE

The possibility of drawing a district line to split precincts between two council districts was discussed. Chair Sandberg asked for plans that had been submitted with this parameter to be prepared in map form for the next meeting.

Council members were asked to submit modifications or new plans before the next meeting so that maps could be made.

ADJOURNMENT

The meeting was adjourned at 6:40 pm.

Next meeting will be after the Special Session of the Common Council held on November 26, 2012 at approximately 8:00 pm in the council library.

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Redistricting Committee

November 26, 2012

Council Library

8:00 pm

AGENDA

- 1- Materials for Committee
- 2- Discussion of the Plans
- 3- Consideration of Percentage of population deviance
- 4- Assessment of the process to date
- 5- Further meetings
- 6- Adjournment

NOTE: Formal minutes are not produced for committee meetings; however the following summarizes actions taken at the above committee of the whole meeting.

Action Memorandum

Bloomington Common Council Redistricting Committee

November 26, 2012

8:30 pm. -- Council Library (posted time was 8pm but start was delayed because of Special Session of Common Council held at 6 pm)

FOURTH MEETING: CONSIDERATION OF PLANS

Chair: Susan Sandberg

Members Present: Sandberg, Mayer, Ruff

Members Absent: none

Staff Members present: Dan Sherman, Regina Moore

Other council members present: Dorothy Granger, Marty Spechler, Darryl Neher, Dave Rollo, Chris Sturbaum, Steve Volan

Public present (Linda Robbins, Ruth Hickman, Avi Spechler, Jim Fielder, Chaim Julian, Sue Mayer)

MATERIALS FOR COMMITTEE

Maps and Plans which had been submitted were presented along with a comparison sheet that listed the plan, variance and population numbers for each district. Considered were:

* indicates a newly submitted plan.

| | |
|-----------------|--------|
| Plan A-2 | 9.1% |
| Plan D-2 | 9% |
| Plan I | 6.1% |
| Plan J | 7.8% |
| Plan L | 8.3% |
| *Plan M | 7.7% |
| *Plan P/split | 10.33% |
| *Plan P-2/split | 8.66% |
| *Plan Q/split | 9.87% |
| *Plan Q-2/split | 9.872% |

DISCUSSION OF THE PLANS

The plans were discussed, considering the merits of each in compactness, contiguity and equality of population. Also considered were making as few changes as possible and preserving neighborhoods within one council district as much as possible.

Particular attention was paid to the four maps/plans with split precincts

County officials Clerk Robbins, Recorder Fielder and Deputy Clerk Hickman gave background into how precinct lines are drawn, why they were drawn as they are now, and the implication and impact of having a precinct split between two council districts.

CONSIDERATION OF PERCENTAGE OF POPULATION DEVIANCE

It was suggested that modifications in Plan P with a split precinct may be a workable plan. The request was made to prepare a map and comparison page to add to the materials for consideration for the next meeting.

ASSESSMENT OF THE PROCESS TO DATE

Council members who represent districts and who were present at this meeting were urged to give their favorite plans and some rationale for their choice to the committee members by Friday, November 30.

FURTHER MEETINGS

Rather than post and notice a meeting separately, the meeting was recessed until Friday, November 30, 2012 at 5:30 pm in the Council Library.

ADJOURNMENT

None – meeting was recessed until date noted above.

*******CONTINUATION OF 11-26-12 MEETING**

**THIS MEETING WAS CONTINUED WITH THE SAME ADGENDA AS 11-26-12
WITH CONSIDERATION OF PLANS**

November 30, 2012

5:30 pm. -- Council Library

Chair: Susan Sandberg

Members Present: Sandberg, Mayer, Ruff

Members Absent: none

Staff Members present: Regina Moore

Other council members present:, Darryl Neher, Dave Rollo, Chris Sturbaum, Steve Volan

Public present: Abby Tonsing

Consideration of Plans focused on:

| | |
|-----------------|--|
| *Plan P/split | 9.98% (amended from an earlier version) |
| *Plan P-2 | 8.66% (amended to remove split precinct) |
| *Plan Q/split | 9.87% |
| *Plan Q-2/split | 9.872% |

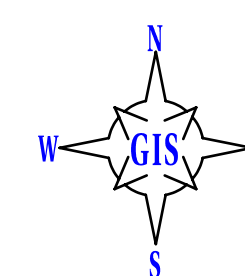
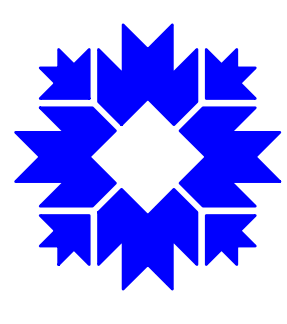
The discussion of split precincts included a discussion of requesting changes in precinct lines to the county and state at a later date to redraw precinct lines of Bloomington 20, Bloomington 5 and Bloomington 18 to better equalize population.

MOTION: It was moved and seconded that Plan P-2 be recommended to the council for adoption.

ACTION: The motion was approved by a voice vote.

ADJOURNMENT

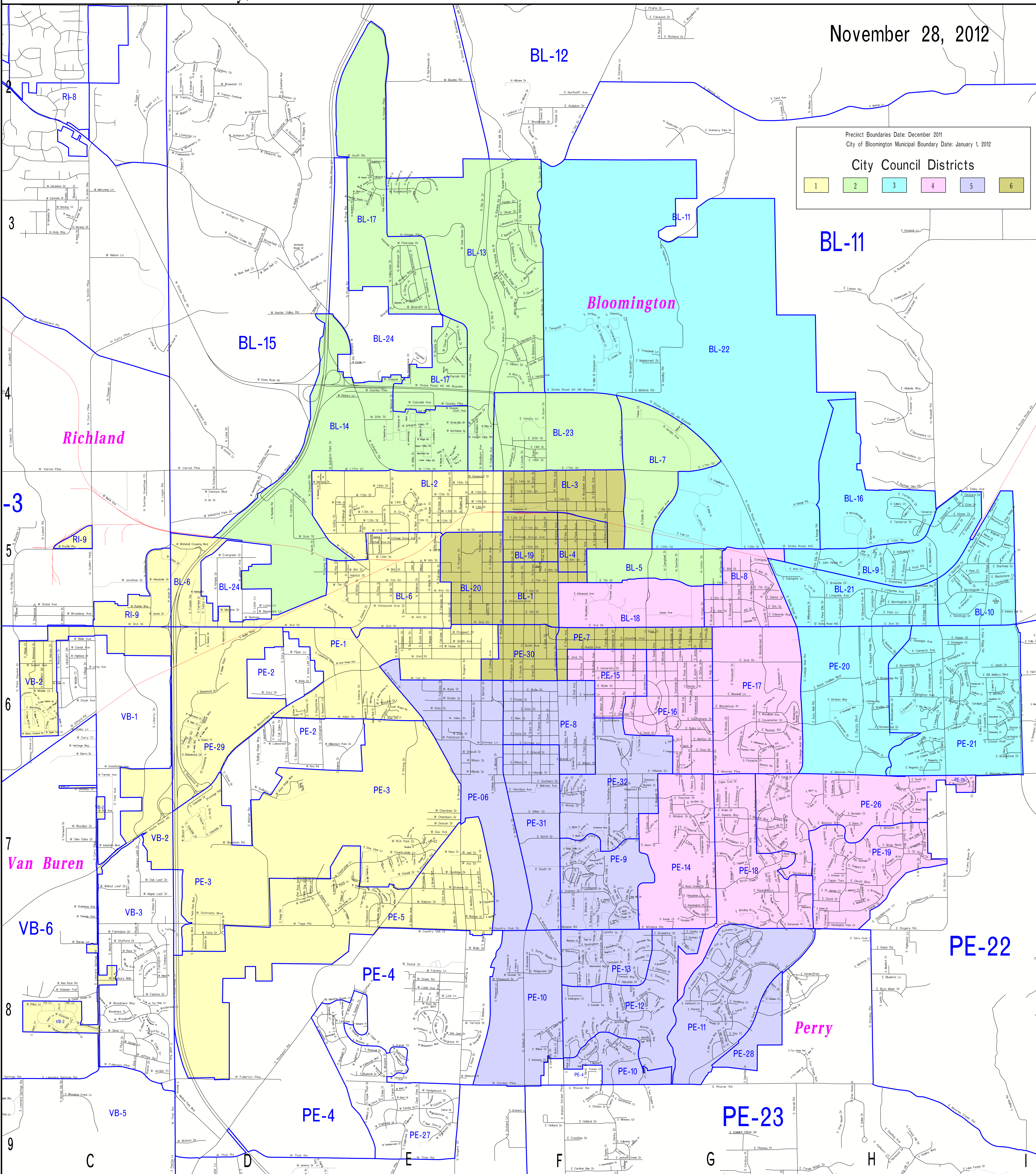
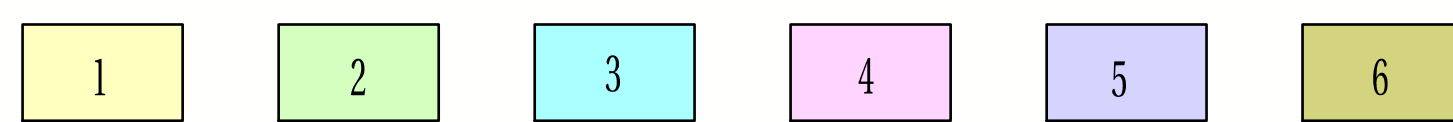
The meeting was adjourned at 6:05 pm



November 28, 2012

Precinct Boundaries Date: December 2011
City of Bloomington Municipal Boundary Date: January 1, 2012

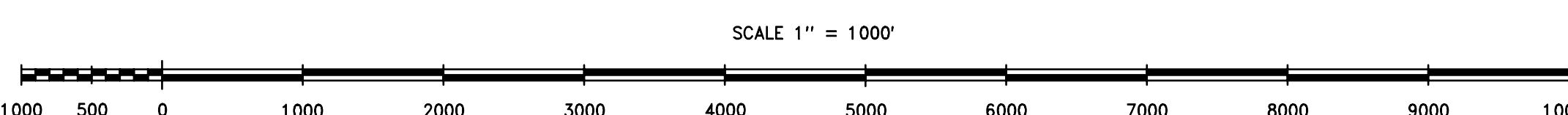
City Council Districts



* This map adjusts precinct boundaries to the city limits.

Bloomington Geographic Information System

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| FID | PRECINCT | 10 Pop | CurrD | 1 | 2 | 3 | 4 | 5 | 6 |
|-----|----------------|--------|-------|------|------|------|------|------|------|
| 5 | BLOOMINGTON 01 | 1494 | 6 | | | | | | 1494 |
| 6 | BLOOMINGTON 02 | 2017 | 1 | 2017 | | | | | |
| 7 | BLOOMINGTON 03 | 3517 | 6 | | | | | | 3517 |
| 8 | BLOOMINGTON 04 | 1018 | 6 | | | | | | 1018 |
| 9 | BLOOMINGTON 05 | 2778 | 4 | | 2778 | | | | |
| 10 | BLOOMINGTON 06 | 1560 | 1 | 1560 | | | | | |
| 11 | BLOOMINGTON 07 | 2586 | 2 | | 2586 | | | | |
| 12 | BLOOMINGTON 08 | 1113 | 3 | | | | 1113 | | |
| 13 | BLOOMINGTON 09 | 1735 | 3 | | | 1735 | | | |
| 14 | BLOOMINGTON 10 | 1007 | 3 | | | 1007 | | | |
| 17 | BLOOMINGTON 13 | 1295 | 2 | | 1295 | | | | |
| 18 | BLOOMINGTON 14 | 2395 | 2 | | 2395 | | | | |
| 20 | BLOOMINGTON 16 | 1955 | 3 | | | 1955 | | | |
| 21 | BLOOMINGTON 17 | 1314 | 2 | | 1314 | | | | |
| 22 | BLOOMINGTON 18 | 3643 | 6 | | | | 3643 | | |
| 23 | BLOOMINGTON 19 | 1396 | 6 | | | | | | 1396 |
| 24 | BLOOMINGTON 20 | 1842 | 1 | | | | | | 1842 |
| 25 | BLOOMINGTON 21 | 1916 | 3 | | | 1916 | | | |
| 26 | BLOOMINGTON 22 | 2645 | 3 | | | 2645 | | | |
| 27 | BLOOMINGTON 23 | 2500 | 2 | | 2500 | | | | |
| 33 | PERRY 01 | 1141 | 1 | 1141 | | | | | |
| 35 | PERRY 03 | 2270 | 1 | 2270 | | | | | |
| 37 | PERRY 05 | 2247 | 1 | 2247 | | | | | |
| 38 | PERRY 06 | 1171 | 5 | | | | | 1171 | |
| 39 | PERRY 07 | 1671 | 6 | | | | | | 1671 |
| 40 | PERRY 08 | 1355 | 5 | | | | | 1355 | |
| 41 | PERRY 09 | 1690 | 5 | | | | | 1690 | |
| 42 | PERRY 10 ? | 1857 | 5 | | | | | 1857 | |
| 43 | PERRY 11 | 1663 | 5 | | | | | 1663 | |
| 44 | PERRY 12 | 1215 | 5 | | | | | 1215 | |
| 45 | PERRY 13 | 1321 | 5 | | | | | 1321 | |
| 46 | PERRY 14 | 1440 | 4 | | | | 1440 | | |
| 47 | PERRY 15 | 1064 | 4 | | | | 1064 | | |
| 48 | PERRY 16 | 1310 | 4 | | | | 1310 | | |
| 49 | PERRY 17 | 1438 | 4 | | | | 1438 | | |
| 50 | PERRY 18 | 1251 | 5 | | | | 1251 | | |
| 51 | PERRY 19 | 1326 | 4 | | | | 1326 | | |
| 52 | PERRY 20 | 2206 | 3 | | | 2206 | | | |
| 53 | PERRY 21 | 2462 | 3 | | | 2462 | | | |
| 58 | PERRY 26 | 915 | 4 | | | | 915 | | |
| 60 | PERRY 28 | 351 | 5 | | | | | 351 | |
| 61 | PERRY 29 | 2340 | 1 | 2340 | | | | | |
| 62 | PERRY 30 | 1827 | 6 | | | | | | 1827 |
| 63 | PERRY 31 | 1523 | 5 | | | | | 1523 | |
| 64 | PERRY 32 | 1526 | 4 | | | | 1526 | | |
| 74 | RICHLAND 09 | 30 | 1 | 30 | | | | | |
| 77 | VAN BUREN 02 | 2072 | 1 | 2072 | | | | | |

Total Populations 80408
Avg. District Pop. 13401

13677 12868 13926 13500 13672 12765

Range between smallest & largest: 8.66%