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Page 1
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     STATE OF INDIANA
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                                    SS:
 2
     COUNTY OF MONROE
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            IN THE CIRCUIT COURT OF MONROE COUNTY
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                CAUSE NO. 53C06-2203-PL-000509
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 6
     COUNTY RESIDENTS AGAINST ANNEXATION, )
     INC., an Indiana not for profit
 7
     corporation, et al.
 8
9
     Remonstrators/Appellants/Petitioners,)
10
                  -vs-
11
     THE COMMON COUNCIL of the City of
     Bloomington, Monroe County, Indiana,
12
     et al.
13
              Respondents.
14
15
                DEPOSITION OF JUDITH A. SHARP
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17
           The deposition upon oral examination of JUDITH
      A. SHARP, a witness produced and sworn before me,
18
      Colleen Brady, Notary Public in and for the County
      of Monroe, State of Indiana, taken on behalf of the
19
      Respondents, at the offices of Bloomington City
      Hall, 401 North Morton Street, Room 225,
      Bloomington, Monroe County, Indiana, on the
2.0
      14th day of February 2024, at 9:00 a.m., pursuant
21
      to the Indiana Rules of Trial Procedure with
      written notice as to time and place thereof.
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23
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|----|---|--------|
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| 23 |   |        |
| 24 |   |        |
| 25 |   |        |
|    |   |        |

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What did you do to prepare for your deposition

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Page 7 today? 1 2. Α Well, long story, 38 years in this business 3 being the assessor. All of this that I'm going to be speaking of is what I do every day. 4 5 Taxes, talking about tax rates, the assessments. 6 I just went over that area, the 1A, 1B. 7 go to that area all the time, those houses. Ι know these properties. So I looked at 8 9 assessments, I looked at the tax rates and, 10 basically, just reviewed that whole area and the 11 paperwork I just gave you, showing you the 12 difference between county and city rates. 13 That's long term. Short term, what did you do 0 14 specifically to prepare for the deposition? 15 Did you do any prep work after you received 16 the notice of the deposition --17 Α No. 18 -- for today? Okay. Didn't talk to anybody Q 19 about your deposition before today? 20 I guess whining to my husband that I had to be Α 21 here today. Does that count? 2.2 Sure. 0 23 I'll be very honest about it. 24 0 Anybody besides your husband?

Well, my staff all knows I'm here.

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Α

- 1 Q Anybody else besides your staff? I just want to 2 make sure --
  - A Bill and I have talked -- I mean, knows I'm going to be here. We just talked to each other last night just to say are we still on for 9:00 this morning.
  - Q Anybody else?

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- 8 A Not that I can think of.
  - Q Did you review any documents in prep for today?
  - A I reviewed -- reviewed the 1A and 1B just to refresh my memory of the maps, where they really are. I looked at the -- my staff printed out the things we've already given you, the Van Buren, Perry, Bloomington, and the Richland

individually. It was just sort of, you know, an average of all those places. I looked at all those.

taxes or the assessments, overall.

Have I looked at it since, when we first started this? Yes, I went over them again yesterday just to make sure that I knew what I was doing. And that was it.

- Q And we'll get to those in a minute, but that's the material you brought with you today?
- A Yes, sir.

|    |   | Page 9  |
|----|---|---|
| 1  | Q | That's what you reviewed? That's a "yes"?       |
| 2  | A | Oh, I'm so sorry, yes.                          |
| 3  | Q | Did you review Bloomington's expert reports at  |
| 4  |   | all?  |
| 5  | A | I glanced at it. To be very honest with you, I  |
| 6  |   | just glanced at them. I've seen them. I looked  |
| 7  |   | at them. I read maybe the first page and I      |
| 8  |   | thought, you know, no. I mean, it's fine. I     |
| 9  |   | just didn't really my expertise is all of       |
| 10 |   | this.   |
| 11 | Q | So you didn't if I'm understanding correctly,   |
| 12 |   | you did not form an opinion about the reports?  |
| 13 | A | I thought they were very long and wordy. How's  |
| 14 |   | that, to be very truthful.                      |
| 15 |   | MR. MCNEIL: That's fact. That's not an          |
| 16 |   | opinion.  |
| 17 |   | THE WITNESS: That wasn't an opinion. That       |
| 18 |   | was totally a fact.                             |
| 19 |   | MR. UNGER: I just want to make sure and I       |
| 20 |   | think you talked about this. We already touched |
| 21 |   | on this, but I want to make sure we're talking  |
| 22 |   | about the same things. I'm going to mark        |
| 23 |   | Exhibit 1.                                      |
| 24 |   | (Deposition Exhibit 1 marked for                |
| 25 |   | identification.)                                |

- 1 THE WITNESS: Let me get my real glasses.
- These are actually my maps from the GIS, my GIS.
- Just thought I'd tell you that.
- 4 MR. UNGER: I'll let you get your glasses
- 5 out.
- 6 THE WITNESS: Yeah, give me a second here.
- 7 Okay.
- 8 BY MR. UNGER
- 9 Q I'm sorry, I want to make sure -- are you saying
- 10 you prepared this map?
- 11 A No. We have the same map. I mean, we all use
- 12 the same GIS.
- 13 Q The maps are --
- 14 A Have I seen these, yes.
- 15 | Q So I just want to make sure when I talk today,
- when we generally talk about Bloomington's
- annexations or the annexations, we're talking
- 18 about the annexations that are on this map. You
- 19 understand that?
- 20 A Correct.
- 21 Q So when I say you had already mentioned Area 1A
- and 1B, we're talking about the 1A and 1B areas
- 23 that are on the map in green?
- 24 A Correct.
- 25 | Q If I use the term as well, remonstrators, you

BY MR. UNGER

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Q I hand you what I marked as Exhibit 2. And I'll give you a second to take a look at that.

Have you reviewed that before today?

(Deposition Exhibit 2 marked for identification.)

- A I did.
  - Q When did you review it?
- A In the last week or so. I just got it.
- 10 Q Okay. I want to have you turn to page 2.

11 Actually, if I start at the top -- the bottom of

page 1, it includes language that "You're

commanded pursuant to the court case management

order to produce documents listed below no later

than Monday, February 12, 2024, at 9 a.m." Go

to page 2. It says "Your complete file,

documents, and non-privileged communications in

connection with this matter or annexation by the

19 City of Bloomington."

What steps did you take to comply with this

21 subpoena?

A Actually, what I did, because I never get rid of

an email, so I went back as far as -- I have

90,000 emails. I just went back on the whole

chain, you know, to see, and I had nothing.

- 1 Q And how did you search? What search terms did you use?
  - A There's a little box at the top that says search and I just put in "Annexation," I put "City of Bloomington." I just put anything like that, that would pop up, and I didn't find anything.

That doesn't mean that maybe someone that's a little smarter than me can sit down and look at my emails that there's nothing.

- Q When you say "emails," are you talking about -- what email address?
- 12 A Jsharp@co.monroe.in.us. That's the county
  13 email. That's the only email I have.
- 14 Q You don't have a personal email aside from that?
- 15 | A I do not.

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- 16 Q You brought a couple of documents with you
  17 today. Were there any other documents that you
  18 have relating to the city's annexations besides
  19 the materials that you brought today?
  - A Just that report that the other side gave, that thick thing. I have that. I left it in the car.
  - O The fiscal plan?
- 24 A Yeah. I left it in the car. And this, this is it (indicating).

- 1 | Q You don't have any other material besides what
- 2 you brought today?
- 3 A No, sir.
- 4 Q Besides these, the city's annexations, have you
- been involved in any other annexations?
- 6 A Not that I can remember. I don't know if the
- 7 city has ever annexed -- I can't remember if
- 8 we've -- no, they have, over the years, annexed
- 9 different things. I was never personally
- 10 involved.
- 11 Q Any other annexations in other counties,
- 12 others --
- 13 A No.
- 14 0 -- around the state?
- 15 A No, I have not.
- 16 Q Have you studied any other annexations besides
- 17 these?
- 18 A No.
- 19 | Q So you have not done any comparison of
- 20 Bloomington's annexations to other annexations?
- 21 A No, sir.
- 22 | Q Are you a certified public accountant?
- 23 A No, I am not.
- 24 | O Are you certified financial advisor?
- 25 A No.

Can you tell us what Exhibit 4 is?

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Α I can. This is the document that I get every year. And it's from the Department of --Indiana -- the Department of Local Government Finance, the DLGF. They send this out to everyone in the county and the city. the newest one I got.

What I did, I pulled that yesterday just to give a comparison because I've already given you the whole thing for '23, but I wanted to see also how it would change for '24. And that's taxes due in '23 and then taxes due in '24. These are the new rates. The old rates.

So the furthest column, that's the '23 What I did, I went into the four township that are impacted in the annexation just to show you the difference in county and city tax rates. The first one is 004, which is Bloomington Township in '23, the tax rate for '23. And you do have to use the whole number there. \$1.4 -- \$1.4532. And then that's the county rate. And then in 005, the Bloomington City Township rate is 2.0290. That's a 57.38 cents difference between the two tax rates.

Did the same thing for '24. And I'll tell you right now, gentlemen, most of the time our

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tax rates don't go down year after year. I've seen them go down a little bit over the years, but for the most part, it's pretty average.

It's standard. It goes up a little bit.

So for the new tax rate for 2024,
Bloomington Township is now 1.5053, and the city
is 2.1215. That is a total of 61 -- 61.62
difference in those two tax rates between the
county and the city.

What I did there, then, was go ahead and figure out the percentage of the difference just on the average. In '23, 40 percent increase -- not increase, difference between the city and the county and the same in '24 for Bloomington City.

Then you go down to Perry Townships and Perry City. Very, very similar. In '23, Perry Township is 1.4489. A little bit less than the Bloomington City was, and then the -- Bloomington Township, I'm sorry. Then Perry City rate is 2.0247. That's a -- Sorry, I'm going to interrupt you. I'll stop you there. I want to ask you some specific

A Sure. Go ahead.

questions.

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Q

- 1 | Q This sheet, the underlying sheet, you did not
- 2 prepare the district rates for 2023 and 2024.
- That is a sheet that comes from the DLGF?
- 4 A That comes from the state, yes, sir.
- 5 Q Did you write the "For comparison only," on the report, or is that --
- 7 A No, the state does that every year.
- 8 Q Then there's highlighting in yellow on the report.
- 10 A That was me.
- 11 Q And then there's blue handwriting --
- 12 A That's all my handwriting. Sitting there,
- figuring out the difference. Because if I'm
- going to speak to this, you need to see the
- 15 numbers.
- 16 Q Everything else on here, the underlying rate and
- everything else on the report was prepared by
- 18 the DLGF?
- 19 A Correct.
- 20 Q Do you know what -- when I use the term tax rate
- 21 circuit breaker, do you know what that is?
- 22 | A I do.
- 23 | Q What is it? Can you explain --
- 24 A No.
- 25 | 0 -- what the circuit breaker is?

Page 21 1 Α I can't. 0 You understand it's the tax caps? 3 It is the tax caps, yes. I do understand that, Α but to explain it to people, you need an auditor 4 5 sitting here. 6 0 Do you know what the tax caps are, or what 7 the --Yes, I do. 8 Α -- circuit breaker rates are? 10 Α 1 percent for homesteads. 2 percent for 11 non-homesteads, and then 3 percent for 12 commercial. 13 0 Have you calculated the circuit breaker impact 14 from Bloomington's annexations? 15 Α I have not. 16 Have you calculated the circuit breaker impact 17 for any annexations? I have not -- I have not calculated it. 18 Α 19 What is LIT? 0 20 (The reporter requested clarification.) 21 0 What is LIT, L-I-T? Do you know what LIT is? That is another -- I'm not really sure. I know 2.2 Α

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I do not. I don't have to deal with that.

Do you know what the current LIT rate is for --

they talk about LITs all the time.

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just went into each township, kind of went to

- the average of what was going on, and that's

  what we're showing on all of this. Breaking it
- down. I can go over it with you.
- 4 Q Let me ask you on Exhibit 3, did you yourself 5 prepare Exhibit 3?
- 6 A I sat with me staff that does it off the computer.
- 8 Q So your staff did the report?
- 9 A With me sitting right there telling what I
  10 wanted, yeah.
- 11 | Q Sorry. You had shaken your head.
- 12 A I know, I'm shaking my head.
- 13 Q So "Yes," your staff did. Is this --
- MR. BEGGS: Whoa, wait, wait. That misstates her testimony.
- 16 Q I'm sorry. Go ahead. Did you -- let me ask
  17 again to be clear.
- Did you prepare this report? Or did your staff prepare it?
- 20 A I prepare it along with my staff. I don't know
  21 what else I can say. When I'm doing something
  22 like this, I'm sitting next to one of my staff
  23 and we're going -- we're deciding what we want,
  24 and they put it in, and I agree to it.
  - Q Who on your staff --

Page 24 This was Allie Govia. 1 Α How do you spell her name? 0 G-o-v-i-a, I believe. 3 Α (The reporter requested clarification.) 4 5 THE WITNESS: Oh, I'm sorry. G-o-v-i-a, 6 Allie's last name. 7 When was this prepared? When we started looking at all of this for this 8 Α 9 testimony; so just recently. I couldn't give 10 you a date. Within the last week? 11 0 12 Oh, good -- no. It's been at least a couple --Α 13 three months. 14 Before the end of last year, or since the 0 15 beginning of this year? 16 Around the end of last year. Of '23. Α 17 Have there been any updates to this since it was Q 18 prepared in 2023? 19 Α No. 20 Did you share it with anybody when you prepared Q 21 it in 2023? 2.2 Α 2023, I don't remember if I did. My staff has seen this. We've talked about it. I'm sure 23 24 I've talked to -- I'm not even sure if I even talked to Bill Beggs about it until I knew I had 25

Increase Due to Annexation." So your staff --

- is it your testimony that your staff filled in these calculations?
- 3 A Yes.
- 4 Q Who created the original spreadsheet?
- 5 A It would have been Allie Govia.
- 6 Q Was it something she created specifically for 7 this annexation, or is that --
- 8 A Yes.
- 9 Q -- something she -- if you could let me finish
  10 my question.
- 11 | A Oh, I'm sorry.
- MR. BEGGS: Let me just show objection. I
  think, counsel, you're misstating her testimony
  earlier, which is that it was prepared by her
  with the assistance of Ms. Govia. And I think a
  couple of times you, maybe, stated that
  differently. So show that objection to form.
- 18 Q You'll have to bear with me 'cause this is the first time I've seen this.
- 20 | A Okay.
- 21 Q I may take a little bit of time here between 22 some of my questions.
- 23 Maybe you could explain to me, in the first
  24 chart at the top, on "Property type average
  25 assessed value per cap," what are we showing

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here?

2.

- A Sure. This is what you were asking me about, the caps. Cap 1, what we did was just take an average house. Just, you know, \$270,000 in Monroe County is an average cost of a home.
- Q Let me -- is there data that shows that's the average?
- 8 A Yes, yes.
  - 0 Where is that?
- 10 A I don't know. You can find it everywhere.

Anyway, we took a \$270,000 house. This is just to show you what will happen. That's in a Cap 1 because it's a homestead property. So Cap 1, it's showing the parcel count in the whole -- 2,990 homes are in this annexation area, 1A, 1B. That's in the homesteads, 2,990. Tax difference per parcel, when we -- this is probably what you're asking for. We took the average tax rate between all of that. It would come up to \$842 on the average increase for the \$270,000 home.

- Q I'm sorry, I want to make sure I understand.

  The \$842 average, where is that pulled from?
- A That's pulled from the data we have in our some to get to an average on a \$270,000 home with all

- of the -- you know, with a homestead on it,
  without all the other exceptions and all the
  other stuff, the difference in the tax rate on
  those would average out about \$842 difference
  - Q The difference in the tax rate between if the --
- 7 A The taxes --

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8 Q -- pre and post cap?

increase.

- 9 A Yes. The taxes that that individual homeowner's
  10 going to have to pay by moving out of the county
  11 into the city, on average, would be about \$842.
  - Q I'm trying to make sure I understand because there are two things we're talking about. One is tax caps, and one is annexations.
  - So your testimony is that the average property at \$270,000 will have an \$842 increase?
- 17 A Correct.
- 18 | Q After annexation?
- 19 A Yes.
- 20 Q That's what I want to make sure I understand is your testimony.
- 22 A Yes, uh-huh.
- 23 | O And then --
- 24 A The last one?
- 25 | Q And you said, I'm sorry, on \$842, you said data

- from your system. What are you referring to 1 2. there?
  - When we put all the assessments in there -- in Α the whole area, the two areas -- that's how we came up with the 270. We're just using 270.
- 6 I'm not looking at an individual, but 270 is an 7 average homestead assessment. And so 842 times 2,005 -- shoot I can't see it -- 2,990 comes to 8 an average difference on the parcel sample of 10 \$2,517,580. That is the increase in homesteads 11 from going from the county to the city.
- 12 Is that in 1A and 1B? 0
- 13 Α Correct, both of them.
- 14 I still want to -- I'm sorry, I'm not following 0 15 where you got the data for 842. Did you prepare 16 a report of all the tax increases --
- 17 We took that 270 --Α
- 18 I'm sorry, let me finish my question. Did you Q 19 prepare a report of all of the tax increases to 20 the parcels as a result of the annexation?
- 21 Α No.

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- 2.2 So how did -- explain --0
- 23 See that \$270,000? Α
- 24 0 Yes, ma'am.
- 2.5 Α We took that, times an average tax rate between

all of this and in the county and the city, and it came out to an average of \$842. I'm just doing average. Period.

- Q What year's tax rates did you use for that?
- A '23.
  - Q And then the following lines, then, would be for a residential non-homestead. You went through the same process?
  - A Same process through the non-homesteads. I went through the apartments, then we went to other commercials. The 1 million and above are the commercials, and then we went to the 10 million and above commercials. You will see, once we did all of those, we gave you a count. The apartments -- let's just use those.

In those two areas, the 1A and 1B, I don't have a whole lot of apartments; I have seven.

You'll just see the tax difference there also on the average: 12,782, which means 89,000. It's not -- nothing is quite as large as the individual homes.

Same with when we get to the other commercials, it was 12 million. I only had two of those. And I actually delineated those for you out here. It's Walmart and Monroe Hospital.

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Both of those are in there. We did those and showed you just what there's would be with a gross assess and everything. That was the 7.

And then the industrial. Out there in that area, there's a lot more industrial property in Van Buren and in Richland Township. That's what you're seeing here.

- Q For these designations from residential, residential, non-homestead apartments --
- 10 A Correct.

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- 11 Q -- and industrial, is that information that was
  12 just pulled from the parcel cards from the
  13 properties?
  - A That is from our data. Not just the parcel cards but everything we do. Those -- that is set by the state, these homesteads, residential, we have -- that all points to all of this.
  - Q By other data, is it data that I would be able to find in the parcel cards for the individual properties?
- 21 A Sure.
- Q I wouldn't need to look somewhere else to find that?
- 24 A You can find the parcel cards.
- 25 | Q If I look at the industrial, the 1,739,340; 73

- parcels. The tax difference per parcel, the
- 3 A Correct.
- 4 | Q How did you come up with \$10,015?
- That was the difference in what they would be paying if they were staying in the county. But going into the city, we just did the average tax rate and came up with 10,000.
- 9 Q Did you look at all 73 of those parcels to come 10 up with the average? Or did you just apply the 11 tax rate to the average, the 1.7 million?
- 12 A Yes, that's what we did. The average.
- 13 | Q Just applied the average to the 1.7 million?
- 14 A Yes, I did.
- 15 Q So you didn't do it parcel by parcel?
- 16 A I did not.
- 17 Q I see three -- below the chart, there's three 18 stars: average, average assessed value per --19 let me ask this. These three starts right below 20 that chart, do they relate to this chart or the
- 21 one below?
- 22 A That one right above.
- 23 | Q The second star says "This is not a full
- calculation of all parcels in proposed
- annexation area." What does that mean?

- 1 A That means I only did the average. I didn't do individual ones.
- Q The next star, it is a sampling of impact using the average assessed value at various property types.
- 6 A Correct.
- 7 O The same --
- 8 A Same thing.
- 9 Q Same thing. The next chart, then, below that.

  10 The differences in tax rates.
- 11 | A Correct.

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- 12 Q Did you calculate these tax rates yourself, or were these pulled from the DLGF?
- 14 A Pulled from the DLGF.
- 15 Q The next star "Used Bloomington Township and
  16 City for all estimates below." What does that
  17 mean?
  - A That means that's what we used for these estimates. We used Bloomington Township and City when we did all of this. Because if we'd gone down to Van Buren, it gets too specific, I thought. We just used the average, which would have been Bloomington Township and City.
- Q To make sure I understand, in the chart above, when we're looking at the tax differential per

- parcel average that you calculated, you used

  Bloomington Township and the Bloomington City

  rate in --
- 4 A Correct.
- 5 Q -- Bloomington Township for all of those 6 calculations?
- 7 A I did.
- 8 Q Even if the parcels were in Bloomington
  9 Township?
- 10 A Correct.
- 11 Q If I go to the second page, the second page and
  12 the following pages, was this spreadsheet -13 again, is it in Excel format?
- 14 | A Yes.
- 15 Q Was that Excel document created by Allie?
- 16 Actually -- well, yes and no. It is in the Α 17 Gateway. You can see up here, tax estimate per 18 Gateway tax bill estimator. You can go on to 19 the DLGF website, and you put in the number they 20 ask for. In this case, this is just mirroring 21 what is over here on the first sheet. This is 2.2 showing the \$270,000 house, the average. You 23 put that in. The net assess value, that's after 24 the homesteads would be taken off, the homestead deduction. Then that gives you the net and then 25

the gross annual taxes of 2,125.

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There was no -- they had not hit the tax cap in the township yet. So there's no difference there. And taxes due to property tax, exempt tax rate, \$271. This comes directly from the Gateway tax estimate.

We do that all the time for customers.

Customers can -- you can do it for yourself.

Then it just gives you all of that. This is the township.

- Q I'm sorry. I want to make sure I'm clear. So I can go to the Gateway -- this email address at the top, Gateway.ifionline.org/calculatorsDLGF, and does it have this exact spreadsheet in it?
- A Yes, sir. You just put your own numbers in.

  Your own numbers would be your house. Your

  assess value that you just got from me, put it
  in there, and it's going to calculate.

So we didn't do anything but what Gateway does, and that's where we come up with all of this.

- Q If I understand, so you would have then plugged in \$27,000 and that automatically populates all the other --
- A Correct.

- 1 Q So it automatically calculates the net assessed 2 value?
  - A This is a homestead property; so homestead, they do take the homestead in consideration here.
    - Q So if I see gross assessed values, 270, do you know what all, when it says "net" what changes are made from --
- 8 A The homestead. The homestead exemption, which is 48,000 off of the 270.
- 10 Q That is the only item taken off to get to the net?
- 12 A That's the only thing we have left that's just automatic. There -- yes.
- 14 Q And is this spreadsheet or chart, is it

  15 specialized to Monroe County and Bloomington on

  16 the DLGF? Or is it the exact same chart no

  17 matter what county I was in?
- 18 A It has to be specific to the township and the
  19 county because that's where they pull the tax
  20 rate so they'll know what it is.
- 21 Q So it already has the tax rate on the chart?
- 22 A Uh-huh. You see right there, 1.45?
- 23 O Yes.

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- 24 A That's it.
- 25 | Q You didn't have to plug in or Allie didn't have

- 1 | to plug in --
- 2 A No, sir. Don't have to do that at all.
- 3 | Q The DLGF already has that included?
- 4 A Uh-huh.

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- 5 Q The same thing on that, if I look further to the right, there's residential city.
  - A Correct. You have the township on the left, residential city. By the way, I know you haven't had a chance to read this, there's a -- up there, it says "This estimation does not include any deductions except the homestead."

    Because you can have other deductions that we don't know about or what to do with. And it even goes so far to show you the difference between the two, which is that \$842 on the average \$270,000 house.
  - Q Does the DLGF website calculate that 842,000?
- 18 A They do.
- 19 | 0 | It does?
- 20 A Uh-huh.
- 21 Q So aside from plugging in the \$270,000 on both 22 for the residential township and residential 23 city, is there anything else you did to create 24 this calculation, or it all came from DLGF?
- 25 | A All came from DLGF's website.

- 1 Q And that would be the same for all the other --
- 2 A Yes, sir.
- 3 | Q -- charts? Sorry, you were shaking your head.
- 4 A Yes, it is.

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- Q And then these charts, these are the charts that are on page 2 through 5 of Exhibit 3, is that what was then used to create the chart on the first page?
- A Correct.
- Q Aside from Exhibit 3, have you done any other

  calculation on the financial impact to residence

  or landowners in the annexation areas --
- 13 | A I have not.
  - Q Sorry, let me -- make sure I finish my question.

Have you done any study on the impact to landowners if the annexation does not occur?

MR. BEGGS: Excuse me, counsel, I just want to go back a minute and clarify, object to form. She also testified about Exhibit 4 that you asked about earlier. And so with respect to you asked about any other calculations, and Exhibit 4 has already been asked about. I just want to make sure we have a clear record on her. Sorry to interrupt.

Q Aside from Exhibit 4 and Exhibit 3, have you

- done any other calculation?
- $2 \mid A \mid I \text{ have not.}$
- And I don't think you answered my last question
  before the objection, but have you done a study
  on the impact to landowners if the annexation
  does not occur?
- 7 A No.
- 8 Q Have you reviewed any studies or done any
  9 studies on impact to communities that cannot
  10 annex adjacent urban areas?
- 11 | A I have not.
- 12 Q In your role as Monroe County assessor, do you
  13 assess properties differently if they are within
  14 a city or town's boundaries than if they are
  15 just outside of the boundaries?
- 16 A I do not.
- 17 Q If these annexations occur, will the assessor's
  18 office change the assessments of the parcels as
  19 a result of the annexation?
- 20 A No.
- 21 Q If an area is economically depressed, does that 22 tend to have a positive or negative impact on 23 property values?
- 24 A Negative.
- 25 | Q If an area has a higher crime rate, does that

- tend to have a positive or negative impact on
  property values?
  - A Can't answer that.
- Q If an area has poor road infrastructure, does
  that tend to have a positive or negative impact
  on property values?
- 7 A Can't answer that.
- 8 Q Why not?

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- 9  $\mid$  A  $\mid$  Well, first of all, repeat your question to me.
- 10 Q If an area has poor road infrastructure, does
  11 that tend to have a positive or negative impact
  12 on property values?
  - A Not necessarily negative. We have a lot of poor roads in Monroe County and the City of Bloomington. I don't take that into consideration for market value. Market value is market value, and there's a lot of stuff that goes into that.

But bottom line is what I have to get to, what that house would sell for. There's a lot of things that go into that.

- Q And you don't believe a home that's in an area with high crime will sell for less than an area that does not have high crime?
- A It could but the market would tell me that. I

- don't make that decision. The market does.
- Q Do you expect that would be reflected in the market?
- 4 A It could.
- 5 Q Is property worth more if it has access to sewer 6 or water than if a property has no access to 7 sewer or water?
- 8 A No. I can say that very frankly, no -- no, 9 water, yes, of course. Sewer, we have septic.
- 10 Q Let's break that down. Water, yes. If a
  11 property has access to water, it will have a
  12 higher value, fair market value?
- 13 A If you didn't have -- if you did not have water,
  14 you probably wouldn't have a home sitting there.
  15 Unless you're off the grid and we don't have any
  - Q Sewer, it's your testimony, you do not need access to sewer?
- 19 A No.

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- 20 Q If I have a 1-acre parcel -- scratch that.
- 21 If I have a .3-acre parcel that does not
- have access to sewer, is your testimony that
- 23 they can install a septic system?

of those in this county.

- 24 A .3?
- 25 | O Correct.

- A You wouldn't be building a house here for .3, period.
  - Q Say, half an acre parcel?

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- A You can't build out in the county for less than,

  I think, 2.5 acres now. Let's be clear, we're

  talking county. The city has sewers.
  - Q Understood. I want to make sure I'm clear. Is it your testimony that there's no parcels in the annexation territories that are smaller than 2.5 acres?
  - A No. You're pulling in smaller parcels. But you're asking me about septic. All of those that are outside of the 1A and 1B, they are going to have a septic system right now.

    Someway or the other.
  - Q So if I have -- I want to make sure I'm following correctly. If I have a half acre parcel in area 1A or 1B, and I have access to sewer service, I can build a home on it?
  - A I'm assuming so. There are houses already there, is it not?
- 22 | Q Well, I'm asking you.
- A Well, I mean, all I can think of is I'm talking
  about a house that's already there. So it's
  just not -- it doesn't have an outhouse anymore.

- Q It cannot be built on with a septic if it's less than 2.5 acres?
- 5 A In the county.
- 6 Q You don't think that would affect the value of a parcel that's half an acre?
- 8 A Not if it's already there.
- 9 | Q Sorry, an undeveloped parcel --
- 10 A Sure.
- 11 Q -- that's half an acre? Okay.
- 12 A Half an acre, in the county, you're not going to be building on it.
- 14 0 Without access to sewer?
- 15 A Even with access to sewer. In the county, we
  16 have zoning rules. I'm talking county. All of
  17 those things that happened 50, 60 years ago in
  18 1A and 1B, those older homes, whatever they
  19 have -- they might even have sewer, I don't
- 20 know. I don't look at that.
- If that house is there, they've got
  bathrooms, it's going somewhere. I'm not the
  one that decides if it's going to have a septic
  system.
- 25 Q You understand you have been disclosed by the

remonstrators as a testifying expert in this case; correct?

A Yes.

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- 4 Q When were you first approached about being an expert?
  - A I don't remember.
  - Q Within the last year? Two years ago? Three years ago?
    - A I cannot really respond to that. I know that because I'm the county assessor, I knew that I would be asked to -- I'd be asked questions.

      Never thought about even being deposed or testifying. I'm always, you know, I'm available if you need me. I testify a lot. So I don't really remember when all this happened.

I know when this whole remonstrance started, it was right outside my door in the courthouse. All the people were there signing up or against things, for things, I'm not even sure. I just know that it took a doorway from me that I could use, that's where they were sitting. So I watched it go all day long for, I don't know how many, months or years.

You know, when it becomes part of everyday life, you don't even talk about it, don't think

Page 46 do. 1 So you didn't form any individual opinions, you 2. 3 just prepared the report --Correct. 4 Α 5 -- showing the impact? 0 6 Α Correct. 7 Okay. Have you -- so if I'm understanding your 0 testimony correct, do you have an opinion about 8 9 whether or not this annexation causes a 10 significant financial impact? 11 My opinion, based upon the documents I provided Α 12 you, yes, it will have a significant impact. 13 0 Why? 14 40 percent increase in tax rates, that's why. Α 15 If you live in the county, your taxes will be 16 40 percent less than living in the city on 17 average. I'm giving you that breakdown. And on 18 average, it's 40 percent increase. That is a 19 significant impact on people. 20 Did you review any property owner's personal Q 21 financial data concerning the impact? 2.2 Α Not for this. As my role as county assessor, 23 I'm in the field out in the county all the time.

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I deal with individual taxpayers. The reason

I'm out there is because there's an issue with

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either their property. Most people want to appeal their taxes. You can't appeal your taxes but I will come out and see if there's something wrong with your assessment.

If I find something wrong, I can change things. But what I hear, this is not hearsay. This is me actually out in the field talking to tax payers. One of the major issues in this county, in the city right now, is annexation. It has been ever since it was mentioned a few years ago. I hear that -- I have, on average, 1,000 appeals every year. The number one issue with county residences, they are so worried about having an increase in taxes. And I can understand that. This directly impacts people's livelihood.

- Q And that's based off of your analysis of 40 percent estimated tax increase?
- A Correct.

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- Q That's based just off that, the 40 percent?
- A That's also based over all my years as assessor, knowing that when you go from the county into the city, that's the average and it has been for years and years and years. I couldn't tell you how many years, but it's been years.

That is always one of the things that when people ask "What's going to happen to me if I have to go into -- be annexed into the city," on the average, it's going to be 40 percent for most people.

- Q Had you formed that opinion before you --
- $7 \mid A \quad Oh, yes.$

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- 8 Q -- prepared this report?
- 9 A Yes, very familiar with this.
- 10 | Q When did you form that opinion?
- 11 A From the time I have lived in Monroe County and been the assessor.
  - Q I'm sorry, when did you form the opinion it would be a significant financial impact, the annexation, on property owners?
  - A I became an assessor in 1986. I saw the difference between the county and the city's tax rate. It's always been a major difference and that impacts people's taxes. That's what I deal with on a daily basis.

I know this. I mean, I can't tell you exactly when I had an aha moment. Probably the first time somebody yelled at me saying "My taxes went up." Well, you're living in the city.

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- So anytime somebody -- somebody's annexed by the 1 city, that would be a significant financial impact to them, is that your testimony? 3
- Yes, yes. 4 Α
- 5 MR. UNGER: Can we take a short break? (Recess taken from 10:06 a.m. to 6
- 10:18 a.m.)
- BY MR. UNGER 8

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- I do want to ask a clarifying question earlier 10 about dispositions. Have you been deposed in 11 the last four years relating to any of your 12 assessor appeal cases?
- 13 Α Four years, that would be before COVID?
- So since 2019? 14
- 15 Α I don't believe so.
- 16 Have you testified as an expert at any of those 0 17 assessor appeals since 2019?
- 18 Yes. I've had -- well, I can't even tell you Α 19 how many. I testify on every appeal that I have 20 that goes to the state. Well, I testify on 21 everything, but when it goes to the state, the 2.2 IBTR, I am the expert witness. I am the one 23 that is the expert witness.
- 24 So, yes, do I testify, yes, I do. How many have I done? 100 since then. Since COVID. 25

Q And you said IBTR?

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A Indiana Board of Tax Review. That's the state board that after, when all my appeals are heard here at the local board, which is the Property Tax Assessment Board of Appeals, I am the secretary to that and I have a three member board. They hear every appeal that we don't settle informally.

After the board decides, yay or nay, if they agree with the taxpayer, it's over unless I don't agree with the board. Then I can take it to the Indiana Board of Tax Review as the assessor.

If they disagree with the taxpayer but the taxpayer disagrees with the county, they can go to the state and then the board falls outside of this. And then it's just on the county assessor. So when it goes to the state, that is a full blown administrative hearing with an administrative judge. That is a court of law, and I have my own attorney.

- Q You as the assessor?
- A As the assessor. I am the one that is, you know, that they're going after, as the assessor. Everyone else has fallen out of it and, as the

The burden is on assessor, the burden is on me. me to defend every assessment that goes to the Indiana Board of Tax Review.

I have my own private attorney, Marilyn She represents about 82 counties. we go to board. Marilyn does all of this work that you guys do all the time. The board sets the hearing. The hearing can either be -- I prefer it in Monroe County, but the board has gotten real picky about that. They prefer it in their offices. So we have to go up to the state for that.

- By state, you mean Indianapolis? O
- Indianapolis. State office building is where Α they're located. That is -- that's a big deal. It can be thousands of dollars, hundreds of thousands of dollars if I lose. I don't lose very often.

Then if -- I usually win. If I win, the taxpayer still has the choice or chance, if they want to, to appeal to the tax court. You know what the tax court is up in Indianapolis.

This is not a process that happens overnight. It can take two or three years for it to run through the system. Right now, last

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week, I had two hearings that were supposed to take place. And both of them fell apart the day of the hearings. It wasn't because me. The taxpayers just decided not to show up. So one of them has been rescheduled. One of them hasn't.

So I am in court not as much as, maybe, some other assessors. I don't have that many appeals go up to the state, but I have enough, and it's what we do.

- Q You testify in all those hearings?
- 12 A I testify, yes, sir.
- Q At the review board level is the tax court. Do
  you take testimony at --
- 15 A At the tax -- at the tax court, I'm not allowed to talk.
- 17 | Q I'm sorry?

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- 18 A I'm not allowed to talk at the tax court. I do
  19 not like that. I think my face and my body
  20 language talks a lot when I'm sitting there.
  21 I'm sitting at the table, but my attorney has to
- I'm sitting at the table, but my attorney has to speak for me. Anyway.
- Q Do you keep records of all these appeals?
- 24 A Oh, gosh, yes.
- 25 Q Did the remonstrators ask you to prepare a list

- of all the cases that you had testified in, in the last four years?
  - A Oh, good Lord, no. It's never been on something like this.
- Q Are you personally opposed to Bloomington's annexations?
- 7 A Yes.

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- 8 Q Why?
- 9 A I lived in the City of Bloomington for 30 -
  10 about 34 years. We just moved back out to the

  11 old homesite.
- 12 Q What year period did you live in Bloomington?
- 13 A Up until four -- five years ago in November, I

  14 moved back into the -- I moved back out to Salt

  15 Creek.
- 16 | O Where did you live in Bloomington?

time with Steve's salary.

17 We lived up off of 17th Street and Arlington Α Road. We moved into the City of Bloomington in 18 19 1982, Steve and I. My husband and I. We moved 20 in -- Steve was a police officer at that time. 21 The police officers, if they want to advance, 2.2 had to live in the city. That's no longer true. So we sold our home in Salt Creek. Moved into 23 24 town, and we couldn't afford anything at that

I worked at -- I had a Hallmark store here in the city. So we bought a manufactured home and moved into a mobile home park. We just couldn't afford anything even in 1982. Not as a police officer.

Anyway, four and a half years ago, almost five years ago, we had a chance to move back into Salt Creek. We decided it was time to leave no reason other than we had a chance to move back home.

- Q Is your husband still a police officer for the city?
- A He retired -- he was chief and then became sheriff. After his term of sheriff was over, he went to Monroe Hospital as the chief of -- head of security. He was there for 14 years.

He retired two years ago Christmas. So he's been home now. He's a househusband. It's almost two and a half years. It's been pretty cool to be very honest with you. So he finally retired.

- Q He was the chief of police for City of Bloomington?
- A City of Bloomington for over eight years. And he was sheriff for over eight -- just at eight

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- 1 years.
- 2 | O Elected twice?
- 3 A Twice.

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- Q So I apologize. I, a little bit, interrupted you. You were explaining why you were opposed to Bloomington's annexations.
  - A I don't think it's something -- I know if I was living closer in the city, like they are, I would not want to have to pay the extra -- it comes down to tax dollars. Frankly, I don't see that I would get any more services than I would have here, that I already have out in the county.

Personally, I just don't think we need to annex those communities.

- Q Are you testifying in your official capacity as the Monroe County assessor?
- 18 A Unless I state my own opinion, yes.
- 19 Q Is it one of the assessor's duties to form opinions on annexations?
- 21 A No.
- 22 | Q What are the duties of the county assessor?
- 23 A In a nutshell, I assess all real and personal 24 property for taxation purposes. That's it in a

25 nutshell.

- 1 Q And by "assess," you mean assign a fair market value?
  - A Fair market value in use for all properties both real and personal.
- 5 Q When you say "in use," you mean as it's being 6 used currently?

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- 7 A Correct. That's the tax court case Town of St. Johns, 1999.
- 9 Q Did the assessor also play a role in inheritance taxes?
- 11 A We used to. The state did away with inheritance tax.
  - Q What role does the assessor's office play with respect to GIS?
    - A Actually, I, as the assessor, in 1991, started the GIS for the county. When I came in, Steve, my husband, was chief at that time. The City of Bloomington had already started working on GIS system. I didn't know anything about it. But as part of my role and education and everything, the IAAO -- which is the International Association of Assessing Officials -- that's like your bar association or medical association. It's the people that are over all

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the assessor throughout the United States and

internationally. They set up standards, best practices, standards, everything.

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When I came in in '90 -- I came in in '86 as township assessor. Bloomington Township. Four years. Then, I ran for county and was elected.

So in '91, I came in and I started really researching 'cause it's a whole different ballgame: county versus the old township and they're gone now. But I started really researching, and I came across a IAAO article about GIS for assessors. It was a new tool back in those days. I didn't know anything about it when I started reading. And then I also knew that they started using it here in the city. And I had connections with the city. I pick up the phone and called the mayor and said, "Can I look at yours?" And she said, "Sure. Come on down."

So that was a learning experience for a couple of years. The city asked for the county's plat maps. We held the plat maps. The city doesn't. So we gave the city our plat maps.

Q I'm sorry, when you say "we," do you mean the --

Page 58 1 Α County --0 -- assessor's office? 3 The county. The county. When I say "we," I'm Α the county. The county gave --4 5 I'm sorry, are you speaking --0 6 Α I can speak for this, yes. I'm speaking for the 7 county. The county, which would have been the 8 9 auditor's office, gave the city access to the 10 plats to put on their GIS system for a computer. 11 The assessor's office, does it maintain the 0 12 plats? 13 Α The auditor maintains them, maintains the plats. 14 Auditor. The GIS department, is it governed by 0 15 the assessor currently? 16 No. We have our own body now. But in 1991, Α 17 '92, I went to the counsel. I, the assessor, 18 said, "We need the GIS." So working with the 19 other GIS people in other counties that -- my 20 data, the assessor's data, that's the base of 21 GIS. That's your land. That's everything. You 2.2 have the plats, but everything within that is 23 out of my office. So the counsel said --

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Α

I'm sorry --

The county counsel.

- 1 Q You keep track of changes in ownership for the 2 GIS?
  - A Every bit of it. Every bit of it, yes, sir.

    That's an interesting discussion because --
  - Q Do you do the mapping? Keep --
  - A I do the mapping.

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- Q -- keep track of the mapping for GIS?
- A What happens in the county -- we're having this discussion right now. The auditor's office draws out the plat. They get the plat map. So a new parcel, they just draw the outline of it. Okay. You have a brand new parcel. One acre. They've got the plat. They are drawing the outline on their system, which is the same system I use.

When they finish with that, they send it to my office. Everything within that plat is put on by my office, from land to the buildings -- everything else. Then it's given back to the auditor to put in the exemptions, deductions, and that kind of stuff. So --

- Q I'm sorry. Do you put the location of the homes on the plat?
- 24 A Yes, sir.
- 25 | O You draw them --

- 1 A I draw them.
- $2 \mid 0 --$  on the GIS?
- 3 A I sure do.

- Q You go in the GIS tool --
  - A That Allie I was talking about does that. All the classified forest, all the land, everything is done in my office.

And the other thing that we did back in those days -- this was, you know, 100 years ago. In 1992, I went to the county counsel. The assessor has their own funding outside of the general fund. The reassessment fund. That's a separate fund that is set up for us to do the reassessment.

Back in the day, it used to draw great interest. So I would have a million or something sitting there every year. You can use that for anything to do with assessing. So I went to the counsel and said, "Hey, I really need this. The city's already working with us. They are willing to work with us. Let's bring it in."

So myself and highway, who also has their own funding outside of general fund, went to highway and said, "We really need this tool."

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So we developed the GIS within the county using experts we brought in. As a matter of fact, I got the gentlemen that was the -- that worked for the city doing their GIS, came into the county and worked for us. So we established the GIS back in the early '90s.

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Since then, it's evolved into probably one of the best GISs in the state of Indiana. One of the best in the nation. And that's acknowledged by everybody. If you've used our elevate system, and most people do, that's where all of our data is that you could possibly want to see. Between the auditor's office, my office, and highway, we all have our own stuff but that's what we do.

- Q Is there a state agency that oversees assessors?
- A Department of Local Government Finance.
- Q What do they do? How do they oversee the assessor?
  - A First of all, they establish all the rules and regulations we follow by statute. The major thing they did a few years ago with the legislature, I am the -- the assessor's office and the assessor is the only elected official that has to be certified, and we're certified by

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1 the state. It's a certification process.

That's to run for office and to hold office. We have to keep that certification.

The only other offices -- you don't have to be a lawman to be sheriff. The only other offices that have certifications, if you want to be a judge, at this time, you have to have a law degree. If you want to be a prosecutor, you have to have a law degree. And the lawyers that work for the prosecutor have to. That's it.

- Q When you said the DOG establishes rules and regulations, is that relating to how you assign fair market value to property?
- 14 | A Correct.
- 15 Q Is your office overseen by the State Board of Accountants at all?
- 17 A No.

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- Q Are you audited by the State Board of Accountants?
- A No. Well, I say no really quickly. I don't
  have money in my office. I don't get funds in
  my office. I don't have any money. So would
  they come in and audit me, no.

They audit the county through the auditor.

The auditor gets -- I don't know how often. I

haven't seen her around for a couple of years.

But when they would go up there, they would audit contracts. The auditor keeps all the contracts for the whole county. So if they wanted to look at a contract I have, it would be there. That would be the only thing I would ever be audited for.

- Q Does the DLGF publish a manual for assessors?
- A Regulation 17.

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(The reporter requested clarification.)

THE WITNESS: Regulation 17.

- Q Do you know when the most recent version was adopted?
- A Yes, I do. Hang on a minute. It's about six years ago. Four or six years ago. We're in the process right now of establishing new cost tables, and that's part of the Regulation 16.

  They've just gone out. We just sent out RFP to get the new cost tables.

They're about six years behind. That's the only thing. Unless there's some legislation that happens, which happens every single year. The Regulation 17 pretty much stays the same.

Q When you do your assessments, they have to be in compliance with Regulation 17?

- 1 A Correct.
- 2 | Q Does the assessor have any responsibility for
- 3 the calculation of property taxes beyond the
- 4 assessed values?
- 5 | A No.
- 6 Q Any responsibility for preparation of property
- 7 tax bills?
- 8 A No. Oh -- no, I just have to send -- I send my
- 9 | values every year to the auditor. And I have to
- 10 have them up there by June 1st I believe it is.
- 11 Then she takes that, all my values, and the
- auditor does the preparation for the tax bills.
- 13 Q And you calculate the fair market value. Do you
- 14 do anything in terms of calculating the taxable
- value of the property?
- 16 | A The taxable value is fair market value.
- 17 | Q You don't do any calculation, your office of
- 18 deductions?
- 19 A No, that's the auditor.
- 20 | Q Do you have any role, as the assessor, in
- 21 setting the county or city budgets?
- 22 | A No.
- 23 | Q Any role in setting tax rates?
- 24 A No.
- 25 | Q And I think we already -- no role in setting

1 LIT?

A No.

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- Q Do you need a college degree to be an assessor?
- 4 A No. I just have to hold Level 3 assessor's certification.
  - Q And you have to have that Level 3 before you can run for office?
    - A That has happened in the last -- I think it was around 2006, the legislature decided we all had to be special. And they mandated that we -- I always had to be -- we have three certifications: Level 1, Level 2, and now Level 3.

From the time -- from the early '90s, that Level 1 and 2 came into play in the assessing association or assessor's role. We were mandated, sometime in the mid '90s, that the county assessor had to hold the Level 1 and Level 2. That's was all we had. I have had both of those certifications since the earlier '90s. I was one of the few. There was just a handful of us that did it to start with. Then it was mandated later.

Sometime in the 2000s, earlier 2000s, when we went to this market value in use system, the

legislature, once again, got into the business and decided we needed a lot more education.

They thought we needed to be more -- we just needed to know more about what we did.

So with the legislature saying "DLGF, you have got to come up with a better system," what we did, we went back to that IAAO that I'm talking about. They have the system. They have the classes. They have the testing for Level 3. That took us to a whole different level.

Level 3 is five classes that are taught by the IAAO. These classes are week-long classes that, after four days, on the fifth day, they're tested. It's not open book. It's 50 questions.

This is done outside of the state. It's IAAO. This is -- I know these classes. If it was over at IU, these classes, it's economics. All these classes. This would be like getting a graduate degree over at IU that would take you a semester to do, and we do it in one week.

It is -- it was not made to be easy. It's probably one of the hardest things any of us have ever done. It's nothing to look down upon.

Anyway, when this happened, I was still the assessor of course. Then the legislature said,

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"In order to run for this office, you have to be a Level 3." So if anybody tried to run against me, they had to be a Level 3. Well, what happened, this was so difficult to get and if you were not already in this business, these classes cost you about \$500 a class. You'd have to pay it individually. The state picks up ours.

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What happened when all that hit, the legislators get involved again because you know how they are. They finally said, "Okay. You have to get your Level 2 to run. But at the end of a year, after you've been seated as county assessor, you would have to get your Level 3."

Well, that didn't work out too well either for them because there were some people that cried about it.

So then they changed it. Well, you still have to have Level 2, but you would have four years to get your Level 3. By the time you finish that term, the four-year term, if you want to run again, you have to have your Level 3. Period. If you don't, you're out of office.

I lose my office if I don't keep up the

certification hours. Up until two years ago, the hours were 45 hours every two years that I have to carry. And those are state mandated classes that the state puts on. We can use other. We can take appraisal classes. We can take all sorts of classes that have to do with our job and the state would count those, after they look at it, for that 45 hours.

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Two years ago, they changed it to 30 hours every two years and really screwed up the whole thing because in one year -- the first year, you can only get 10 hours. So in the second year, you have to get the other 20. Makes no sense why they did it this way. But it's just -- it's just games that the state plays.

So every two years, I have to now carry 30 hours. This does not just apply to the office holder, the elected official. They also said certain people in the assessor's office has to have all these qualifications. My main people -- this Allie I'm talking about, Shelly that works in my office -- anyone that actually places value on a property and makes these decisions, they all are Level 3 and I have five of us in my office. Everybody in my office,

after two years, has to carry the Level 2. 1

That's not that difficult. If you're going to

do assessing, those are just residential, 3

commercial assessing, it's an open-book test.

It's the manual. I'm talking about Regulation

17. Everybody has to be that.

- Do you have to be a licensed appraiser? Q
- Absolutely not. Α

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- Are you a licensed appraiser? 0
- 10 Α I am what is called an Indiana certified

11 assessor/appraiser. I do now -- everything, the

12 whole system has changed so much in the last

13 year or two.

> We now have a computer assisted appraisal system, assessing system, that appraisers use that has now been given to us. The state developed it -- or our vendor through the state. So you've seen appraisals. You have appraisals

where they have the comparisons. We're doing 20 that now in-house, where I don't have to spend

\$5,000 for an appraiser to come in and use my

data, my GIS, to do what I'm doing. But because

they are appraiser, you know, you pay that

24 money.

Do you use outside appraisers to help do

1998, '99, when we went to fair market value

vendor is Nexus. They have been with me since

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after the Town of St. Johns.

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- Q Are they licensed appraisers?
- A No. They're level 3 assessors. Actually, the Nexus group, it was two gentlemen that left the state to develop Nexus. Dr. Frank Kelly, he's a doctor of economics, was one of them. He wrote the rules for our new assessing system when he was with the state.

So then, they went out on their own, came in my county there and counties all over the state. What they do for me is go out in the field and do my -- what we call fieldwork.

They -- we give them blueprints. We get blueprints for everything. They take the blueprints. They go out in any new construction and the reassessment. We do reassessment every year.

What reassessment means is we have to break it down in a four-year cycle. 25 percent each year until we finish. That 25 percent has to be -- used to have to be: go out, walk around, touch that every time. The state now has said we have so many different tools in our toolbox, we've done this for so long that our data is so good that we can -- we don't have to go out on

every parcel every year, that 25 percent.

We're going to do that for the first time this year. We're going to try to do a lot of stuff from all of the tools in our toolbox. GIS especially, pictometry. But we'll still go out in the field. All they are doing is that. all comes into my office, and we put the value and we do everything else.

- So they do your fieldwork for your office? Q
- 10 They just do the fieldwork. Α
- 11 Does anybody in your office do fieldwork as 0 12 well?
  - Α Yes. Myself. I'm out all the time in the field. Any -- I go out on every -- if any appeal that we need to go out on that the customer, tax payer, wants me -- believe me, they want me -- I go out. I was in the field all day Friday again.
  - So you go out in the field if there's an appeal? 0 Or if somebody has a complaint?
- 21 Α Yes.
  - That's usually when you do fieldwork? 0
- 23 I'm out in the field probably four or five days 24 a month. And that is looking at -- believe it or not, I didn't know this at one time; the

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assessor is considered first responder. Yeah, this is a fun job. Every tornado and I've had five in the last two or three years I've had to go out on. Every tornado, when things get destroyed, I have to be out there within a day or two because I have to assess that property if it's gone. If it's not gone, I have to make all these decisions. I have a team --

- Q If there's a fire, do you visit --
- 10 A When the fire happens, after the fire, I have to
  11 go out and decide if it's completely gone. I
  12 can take it down --
  - Q Is that a statutory requirement?
- 14 A Yeah.

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- 15 Q After damage is done, you go out and reassess.

  16 Is that what -- what is the specific statutory

  17 requirement?
  - A I can't give you IC code. But anything that happens, the assessor or their office -- and in this county, it's me and my appraisal team or assessment team -- appeal team.

That's what we were doing Friday. We have had so many in this past year -- well, not even year; probably since September -- fires. Cannot believe how many fires I went out to. We must

have gone out to 10 different fires in houses.

And mobile homes seem to burn a lot. Mobile
homes -- this is a big county. I went
through -- I've got 11 townships. I was in 9 of
the 11 on Friday looking at different
properties. We also did a couple of
measurements. Somebody added something. We see
something, we do that.

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Just to show you the disaster, we had a tornado in March last year. Wolf Mountain Road. That was the one that went through Owen County. Took McCormick's Creek. We had a death out there. Pops right over into Monroe and County Line Road, Wolf Mountain Road, went right there. Well, that happened on the weekend. That Saturday or Sunday. Monday, we got geared up to go out and the highway department works with us very closely. They called me that morning. They knew we were coming. They said, "No. It is too bad. Don't come out today. We hope to get it cleaned enough for you to get out Tuesday."

So my deputy and I went out to Wolf

Mountain. It was the worst I've ever seen. I

removed 44 houses from the tax roll. Totally

destroyed. Went back out Friday just to see how things are looking. Still looks like pickup sticks. Like a child, just pickup sticks everywhere. I had one house that was built -- they brought a modular in. Not much has happened. We're back in storm seasons again.

This is part of our job.

- Q Let me ask you do you have bachelor's degree?
- A I have AA.
- 10 | Q In what?

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- 11 Just general studies from Vincennes University a Α 12 hundred million years ago. My education is in 13 management. I went to work for Hallmark Cards in 1981 and was manager. And then I became 14 15 district manager of three states. Really 16 learned a lot. You can imagine, Hallmark Corporation really makes their people learn 17 18 management skill. That's how I got in this job. That and I always -- I, actually, have been in 19 20 this job for so many years, I helped set the standards for the assessing officials in 21 2.2 Indiana.
- Q While you served as assessor since 1991; is that correct?
  - A Yeah, 1986 township. 1991 I was elected.

Do you believe the fiscal plans -- or fiscal

I have no knowledge of that.

Α

Q

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Page 78
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         Collect any remonstrance signatures?
     А
         No.
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         Did you attend any of the meetings, opposition
     0
         meetings of the --
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     Α
         No.
         -- against annexation?
 6
     0
     Α
         No.
         Did you receive emails from County Residents
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     0
9
         Against Annexation?
10
     Α
         No.
11
         Were you involved in any efforts to change the
     0
12
         law in Indiana relating to annexations?
13
     Α
         No.
14
         Have any discussions with anybody about the laws
15
         relating to annexations?
16
         No.
     Α
              MR. UNGER: Can we have five minutes to
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18
         chat?
19
               (Recess taken from 10:54 a.m. to
20
         11:05 a.m.)
     BY MR. UNGER
21
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         Just a couple of more questions. Have you been
         asked to develop any other opinions besides what
23
24
         we talked about today?
25
         No, sir.
     Α
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- Q Are you working on any other reports other than what you've provided today relating to the annexation?
- 4 | A No.

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5 MR. UNGER: No further questions.

CROSS-EXAMINATION,

QUESTIONS BY WILLIAM J. BEGGS:

- Q Judy, you were asked questions by Mr. Unger about being in meetings where annexation was discussed. And we just took a break, and you told me something about meetings at a statewide organization.
  - Did you want amend that answer?
- A Sure. Yeah. You know, I'm on the board of directors of the Association of Indiana
  Counties, which I have been there 20-some odd years. When we go to board meetings, all legislation is talked about. So annexation -- the whole subject, not Bloomington's annexation -- is brought up. And I think there's bill. Maybe there was a bill or another one this year. And people talk about it. I couldn't tell you any more than I hear the word annexation and I almost just blank out to be very, very, honest with you.

Page 80

- Judy, has the testimony you've given today been based upon your personal knowledge of the properties and residents and owners of 1A and 1B?
- 5 A Yes.
- 6 Q Has it been based also upon your experience as a
  7 Level 3 Indiana assessor-appraiser -- certified
  8 Indiana assessor-appraiser?
- 9 A Yes, sir.
- 10 Q Has it also been based on your 38 years as the elected assessor of Monroe County in Indiana?
- 12 | A It is, yes.

18

- 13 Q You were asked, Exhibit 3, you were asked
  14 questions about the DLGF calculator, for lack of
  15 a better term. Is that a process, a method, a
  16 system that you rely upon in your professional
  17 duties as assessor of Monroe County?
  - A Yes, it is. We use it daily.
- 19 Q Is that a process -- is that DLGF site
  20 calculator you talked about, to your knowledge,
  21 used by other assessor-appraisers cross the
  22 state of Indiana?
- A All 92 of us use this tool. It's a major -- it
  was a great tool when they finally developed
  this. But also, I can assure you, here in

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|    |   | Page 81  |
|----|---|--|
| 1  |   | Monroe County, taxpayers use it all the time.    |
| 2  |   | We publicize this on our website.                |
| 3  | Q | I want to make sure, has your opinion, has your  |
| 4  |   | testimony today also been based on the           |
| 5  |   | information that you have furnished to counsel   |
| 6  |   | and the questions that they have been asking you |
| 7  |   | for the last 2 hour and 40 2 hours and 10        |
| 8  |   | minutes or so?                                   |
| 9  | A | Yes, sir.  |
| 10 |   | MR. BEGGS: Thank you, ma'am. No further          |
| 11 |   | questions.                                       |
| 12 |   | THE WITNESS: You're very welcome.                |
| 13 |   | MR. UNGER: Nothing further.                      |
| 14 |   | MR. BEGGS: Yeah. We would like signature.        |
| 15 |   | (Time noted: 11:08 a.m.)                         |
| 16 |   | AND FURTHER THE DEPONENT SAITH NOT.              |
| 17 |   |  |
| 18 |   |  |
| 19 |   |  |
|    |   |  |
| 20 |   | JUDITH A. SHARP                                  |
| 21 |   |  |
| 22 |   |  |
| 23 |   |  |
| 24 |   |  |
| 25 |   |  |

|            | Page 82   |
|------------|---|
| 1          | STATE OF INDIANA )                                  |
|            | ) SS:   |
| 2          | COUNTY OF MONROE )                                  |
| 3          | I, Colleen Brady, a Notary Public in and for        |
| 4          | the County of Monroe, State of Indiana at large, do |
| 5          | hereby certify that JUDITH A. SHARP, the deponent   |
| 6          | herein, was by me first duly sworn to tell the      |
| 7          | truth, the whole truth, and nothing but the truth   |
| 8          | in the aforementioned matter;                       |
| 9          | That the foregoing deposition was taken on          |
| L O        | behalf of the Respondents, at the offices of        |
| L1         | Bloomington City Hall, 401 North Morton Street,     |
| L 2        | Room 225, Bloomington, Monroe County, Indiana, on   |
| L 3        | the 14th day of February 2024, commencing at the    |
| L <b>4</b> | hour of 9:00 a.m., pursuant to the Indiana Rules of |
| L 5        | Trial Procedure;                                    |
| L 6        | That said deposition was taken down                 |
| L 7        | stenographically and transcribed under my           |
| L 8        | direction, and that the typewritten transcript is a |
| L 9        | true record of the testimony given by the said      |
| 20         | deponent; and thereafter presented to said deponent |
| 21         | for her signature;                                  |
| 22         | That the parties were represented by their          |
| 23         | counsel as aforementioned.                          |
| 24         | I do further certify that I am a disinterested      |
| ) [        | porgon in this sauge of astion: that I am not a     |

relative or attorney of any party, or otherwise interested in the event of this action, and am not in the employ of the attorneys for any party.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my notarial seal on this 29th day of February 2024.

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State of Indiana

Commission No. NP0732235

Colleen Brady

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Colleen Brady

Colleen Brady

Seal, Notary Public My Commission Expires: March 8, 2029

County of Residence:

Monroe

|    | Page 84   |
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| 6  | Case Name: County Residents Against Annexation, Inc. Et Al v. City Of |
|    | Bloomington, Et Al  |
| 7  |   |
|    | Veritext Reference Number: 6446871                                    |
| 8  |   |
|    | Witness: Judith A. Sharp Deposition Date: 2/14/2024                   |
| 9  |   |
|    | Dear Sir/Madam:   |
| 10 |   |
|    | The deposition transcript taken in the above-referenced               |
| 11 |   |
|    | matter, with the reading and signing having not been                  |
| 12 |   |
|    | expressly waived, has been completed and is available                 |
| 13 |   |
|    | for review and signature. Please call our office to                   |
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|    | make arrangements for a convenient location to                        |
| 15 |   |
|    | accomplish this or if you prefer a certified transcript               |
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|    | can be purchased.   |
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|    | If the errata is not returned within thirty days of your              |
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|    | receipt of this letter, the reading and signing will be               |
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## Indiana Rules of Trial Procedure Depositions Upon Oral Examination Rule 30

- (e) Submission to witness--Changes--Signing.
- (1) When the testimony is fully transcribed, the deposition shall be submitted to the witness for reading and signing and shall be read to or by him, unless such reading and signing have been waived by the witness and by each party. "Submitted to the witness" as used in this subsection shall mean (a) mailing of written notification by registered or certified mail to the witness and each attorney attending the deposition that the deposition can be read and examined in the office of the officer before whom the deposition was taken, or (b), mailing the original deposition, by registered or certified mail, to the witness at an address designated by the witness or his attorney, if requested to do so by the witness, his attorney, or the party taking the deposition.
- (2) If the witness desires to change any answer in the deposition submitted to him, each change, with a statement of the reason therefor, shall be made

by the witness on a separate form provided by the officer, shall be signed by the witness and affixed to the original deposition by the officer. A copy of such changes shall be furnished by the officer to each party.

- (3) If the reading and signing have not been waived by the witness and by each party the deposition shall be signed by the witness and returned by him to the officer within thirty (30) days after it is submitted to the witness. If the deposition has been returned to the officer and has not been signed by the witness, the officer shall execute a certificate of that fact, attach it to the original deposition and deliver it to the party taking it. In such event, the deposition may be used by any party with the same force and effect as though it had been signed by the witness.
- (4) In the event the deposition is not returned to the officer within thirty (30) days after it has been submitted to the witness, the reporter shall execute a certificate of that fact and cause the certificate to be delivered to the party taking it. In such event, any party may use a copy of the

deposition with the same force and effect as though the original had been signed by the witness.

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ARE PROVIDED FOR INFORMATIONAL PURPOSES ONLY.

THE ABOVE RULES ARE CURRENT AS OF APRIL 1,

2019. PLEASE REFER TO THE APPLICABLE STATE RULES

OF CIVIL PROCEDURE FOR UP-TO-DATE INFORMATION.

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