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Page 1
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     STATE OF INDIANA
                                    SS:
2.
     COUNTY OF MONROE
 3
             IN THE CIRCUIT COURT OF MONROE COUNTY
 4
                  CAUSE NO. 53C06-2203-PL-509
5
     COUNTY RESIDENTS AGAINST ANNEXATION, INC., )
6
     an Indiana not for profit corporation,
7
     Representative of Those in the Territories )
     Sought to be Annexed; DON CREEK, HARRY
8
     FERRIS, WILLIAM MANWARING, DAN DOYLE,
     CATHERINE DENSFORD, ETHEL ANN SATLER,
     MARILYN J. DANIELSON, DEAN E. HOKE, BERT
     F. PHILLIPS, SUNNY SLATER, HOLLY HILL,
     DEBORAH REED for REED QUARRIES, INC.,
10
     THOMAS W. McGHIE, RICKY FERGUSON, THOMAS E.)
     OSBORN, JIMMIE JOHNSON, RICHARD PEACH,
11
     KAREN LAUCELLA, BARBARA LEININGER, RHONDA
     GRAY, ARLLYS PAPKE, JOANNA HAHN; and OTHER )
12
     TERRITORY 1A AND 1B OWNERS OF LAND,
13
               Petitioners,
14
                  -vs-
15
     THE COMMON COUNCIL of the City of
     Bloomington, Monroe County, Indiana,
16
     CITY OF BLOOMINGTON, Monroe County,
17
     Indiana,
     JOHN HAMILTON in his official capacity as
     Mayor of Bloomington, Monroe County,
18
     Indiana, and CATHERINE SMITH in her
19
     official capacity as Auditor of Monroe
     County, Indiana,
20
               Respondents.
21
22
                    DEPOSITION OF MAX STIER
23
24
           The deposition upon oral examination of MAX
      STIER, a witness produced and sworn before me,
25
      Colleen Brady, Notary Public in and for the County
      of Monroe, State of Indiana, taken on behalf of the
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| | | | | Page 3 |
|----|-----|-----|---------------------------|--------|
| 1 | | | APPEARANCES | |
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| | Page 4 |
|----|---------------------------|
| 1 | INDEX OF EXAMINATION |
| 2 | Page |
| 3 | DIRECT EXAMINATION |
| | Questions by Ryan M. Heeb |
| 4 | |
| 5 | |
| 6 | |
| 7 | |
| 8 | |
| 9 | |
| 10 | |
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| 22 | |
| 23 | |
| 24 | |
| 25 | |

| | Page 5 |
|----------|-------------------------------------|
| 1 | INDEX OF EXHIBITS |
| 2 | Page |
| | Deposition Exhibit No.: |
| 3 | |
| | Exhibit 80 - Email, dated 4/27/2023 |
| 4 | |
| | Exhibit 81 - Email, dated 7/7/2023, |
| 5 | BLOOMINGTON_157727 and 728 |
| 6 7 | |
| 8 | |
| 9 | |
| 10 | |
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| 16 | |
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| 19 | |
| 20 | |
| 21 | |
| 22 23 | |
| 23 24 | |
| 25 | |

| | Page 6 |
|----|--|
| 1 | INDEX OF EXHIBITS |
| 2 | Page |
| | Previously Marked Exhibits: |
| 3 | |
| | Exhibit 75 - Subpoena duces tecum |
| 4 | |
| | Exhibit 76 - Email, dated 5/26/2023, |
| 5 | BLOOMINGTON_154818-824 |
| 6 | Exhibit 77 - Density analysis document, |
| | BLOOMINGTON_071113 and 114 |
| 7 | |
| | Exhibit 78 - 2023 Urbanization Summary, 48 |
| 8 | Bloomington_189802 |
| 9 | Exhibit 79 - Annexation Frequently Asked49 |
| | Questions document, dated |
| 10 | 10/22/2021 |
| 11 | INDEX OF CERTIFIED QUESTIONS |
| 12 | Page Line |
| 13 | |
| | 30 15 |
| 14 | |
| 15 | |
| 16 | |
| 17 | |
| 18 | |
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| | Page 7 |
|------------|---|
| 1 | (Time noted: 11:38 a.m.) |
| 2 | MAX STIER, |
| 3 | having been duly sworn to tell the truth, the whole |
| 4 | truth, and nothing but the truth relating to said |
| 5 | matter, was examined and testified as follows: |
| 6 | |
| 7 | DIRECT EXAMINATION, |
| 8 | QUESTIONS BY RYAN M. HEEB: |
| 9 | Q Will you please state your name for the record? |
| L O | A Max Stier. |
| L1 | MR. UNGER: I'm sorry, before we get going, |
| L2 | I want to state a preliminary objection for the |
| L 3 | record. |
| L 4 | We received, on Monday afternoon we, |
| L 5 | being counsel for the city received subpoena |
| L 6 | duces tecum for the witness. They were |
| L 7 | procedurally defective for several reasons. |
| L 8 | First, no notice of deposition exists for |
| L 9 | the witness's deposition. A notice of |
| 20 | deposition is a prerequisite to issue in a |
| 21 | deposition subpoena under Trial Rule 45(D). |
| 22 | Second, we as counsel for the city, never |
| 23 | agreed to accept service of non-party subpoenas |
| 24 | sent to city employee. To our knowledge, the |

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subpoenas have not been served on the witnesses.

Third, the subpoena duces tecum required a 15-day waiting period under Trial Rule 34(C) before service on a non-party.

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Fourth, given that the witness is an employee of a party, no subpoenas were required. Simple notices would have sufficed.

Fifth, in the event the subpoena duces tecum were both proper and necessary, the subpoena still must allow the responding person 30 days to respond under Trial Rule 34(C), which cross references Trial Rule 34(B), which sets forth the time to respond.

Sixth, the document requests ask for exhibits, documents, and datasets for which -- on which the witnesses will give or base testimony at trial. The witnesses will not be determining what questions they will be asked at trial, nor will they decide which items will be offered as exhibits at trial. Counsel does that. The decisions about what questions will be asked and which exhibits will be offered have not yet been made in our mental impression based work-product, subject only to disclosure requirements under the controlling case management order.

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1 Even so, the city is presenting the witness 2. for deposition today, March 27, as agreed. 3 subject to the sixth item that I've already discussed, I've already provided you with a 4 5 flash drive of the documents from Bloomington's 6 production responsive to the documents requested to the subpoena duces tecum. Those records are a reproduction of the same materials that were 8 9 sent in to you in December and again on March 7 10 in UAV video files. There is also one map that 11 had A appended to the Bates number, correction 12 relates to the legend and zoning classification 13 in Area 1B. The map is otherwise unchanged. 14 copy of the corrected map was provided by email 15 today and is also in the thumb drive that's been 16 provided. 17 Subject to those objections, we have made the witness available still. 18 19 MR. HEEB: And so there is no objection to 20 continuing with the deposition? 21 No objection to continuing with MR. UNGER: 2.2 the deposition. 23 Okay. Thank you. MR. HEEB:

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Mr. Stier, my name a Ryan Heeb. I'm one of the

BY MR. HEEB

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petitioners -- excuse me -- one of the attorneys who represent the petitioners in the annexation litigation that is currently ongoing.

Do you understand that you are giving testimony under oath and it's just as important to tell the truth here today as if you would before a judge in a courtroom?

A Yep.

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- 9 Q And do you understand today that what you say
 10 may be, later, brought out in evidence at trial?
- 11 A Yes.
- 12 Q Have you ever given a deposition before?
- 13 | A I have not.
 - Q I'm going to keep going through a couple of ground rules here to help us better conduct this deposition.
 - If I ask a question and you answer it, is it fair for us to assume that you understood my questions as asked?
 - A Yeah, if -- unless I ask for more clarification.
- 21 Q That brings me to my second point. If for some 22 reason you do not understand my question, will 23 you ask me to rephrase it?
- 24 A Yes.
 - Q And the court reporter here is transcribing

- everything you and I are saying, so it's very
 important that you and I don't talk over each
 other. Let me ask my question, and I'll let you
 answer your question -- answer the question.
- 5 Okay?
- 6 A Uh-huh.
- 7 Q It's also important that you provide verbal
 8 responses to my questions. Verbal yes's and
 9 no's. Not "Uh-huh" or "Uh-uh," and not shakes
 10 of the head or nods of the head. Okay?
- 11 A Yes.
- 12 Q And if for some reason I say "Is that a yes? Is
 13 that a no," I'm not trying to be mean. I'm just
 14 trying to make sure we have a clean record.
- 15 Okay?
- 16 | A Yes.
- 17 Q It's okay for you to take breaks throughout the
 18 deposition, but I just ask you answer my
 19 question before you take that break. Okay?
- 20 A Yes.
- Q What have you done today to prepare for this deposition?
- 23 A Today? I haven't done anything today.
- Q Prior to today, what have you done to prepare for this deposition?

- 1 A Reviewed the material that I worked on related to the deposition.
- 3 Q What material did you review that you worked on 4 related to the deposition?
- 5 A Specifically, the maps. That was my, kind of, area that I participated in.
- 7 Q What maps?
- 8 A The annexation related maps, I think, that were 9 provided. Yeah, it was a big series of maps.
- 10 All different subject but, yeah.
- 11 | Q Can you list the subjects for me?
- 12 A Not -- I don't -- not without the files in front
 13 of me. There's a bunch of maps. But just,
- generally, you know, related to annexation.
- 15 Some supporting maps.
- 16 Q What else did you do to prepare for the deposition?
- 18 A Not much besides reviewing the material I, you know, participated in creating.
- 20 Q Did you have a meeting with Meghan Blair?
- 21 A We have meetings all the time, yeah.
- Q Did you meet with Meghan Blair to prepare for the deposition?
- A I'm sure the deposition came up and mostly to discuss, you know, what we had done. You know,

the stuff she had worked on and the maps I had 1 made.

Tell me a little bit more about those 0 discussions you had with Ms. Blair.

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I do want to object to the MR. UNGER: extent it gets into any discussions that included legal counsel. If you can answer without getting into discussions with legal counsel, you can answer.

Yeah. Mostly just reviewing the subject matter. Α So, you know, what the maps were about just 'cause we had done them a few months ago -maybe a couple of months ago.

So just to, like, refresh myself on, you know, the map that was created, what the subject was and what, if any, decisions we made about the maps.

- Do you recall those decisions you made about the Q maps?
- I mean, they were mostly, you know -- in terms Α of specifically for the maps, they're about, you know, just trying to convey information. stuff about colors and, you know, what labels we're using.
- I want to circle back. Can you generally

describe the topics for these maps you created?

- A The maps are all kind of supporting information.

 So, you know, a lot of spatial -- spatial data,

 you know. They are not really analysis. It's
- 4 you know. They are not really analysis. It's
- 5 mostly just, you know, what is where in the city
- 6 and in the annexation areas, trying to
- 7 highlight, you know, the spatial data.
 - Q Right. What I'm trying to understand is, in my mind, you've produced a bunch of maps that
- depict a bunch of different topics.
- 11 A Right.

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- 12 | O Is that fair?
- 13 | A Yes.
- 14 Q What are those topics?
- 15 A I mean, again, without seeing all the maps,
- because there were so many, I mean, it's stuff
- 17 like the county's zoning districts. Stuff like
- the, I think -- was it the sewer system? -- you
- 19 know, City of Bloomington's sewers, you know, in
- 20 those vein. Again, without seeing the whole
- 21 list ...
- We did just generally what the annexation
- areas are; where's the city boundary. Those
- kind of things. Just broad overview maps. A
- 25 lot of it is reflecting the county's parcel

data, either the land use or the zoning, just to kind of get an idea of those annexation areas.

Q Is there a list of all the maps you have produced for annexation somewhere?

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- A I mean, the list provided -- you know, that set of documents provided are the maps we created.
- Q And I appreciate that, but I don't think that responded to my question.

Is there one document that lists all of the maps that you have produced?

- A No, actually, probably not. I mean, we shared them in a folder. I could do a screenshot of the folder but, no, we didn't produce a separate -- or, really, I did not produce a separate document that is a list of the maps.
- Q Could you produce a screenshot of that folder to your counsel to produce for us?
- A I think -- yeah, I mean, it's Google Drive.

 Yeah, I'm sure we could. It's everything we have.
 - MR. HEEB: And, Steve, you can --
- MR. UNGER: Subject to review and potential objections, I don't see any reason why not.
- Q Okay. Have we talked about everything you did to prepare for this deposition?

- 1 A I think so, yes.
 - Q Have we talked about all the documents and things you reviewed to prepare for this deposition?
- 5 A Yes.

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- 6 (Deposition Exhibit 75 previously marked for identification.)
 - Q I'm going to hand you what's been marked as -hand you what's been marked as Exhibit 75. Take
 a look at that document, sir.
- 11 Have you ever seen Exhibit 75 before?
- 12 A No.
 - I'll represent to you this a subpoena duces

 tecum that we served upon the City of

 Bloomington's counsel in this matter. I want to
 go to the second page and Item 1.

Have you brought with you today, sir, true and accurate copies of each and every exhibit for which you will give testimony at trial sponsoring, authenticating, or referencing such exhibit?

- MR. UNGER: I'm going to object, again, and refer back to the original objection I made.
- 24 O You can go ahead and answer.
- 25 A I have not brought anything.

- Did you bring true and accurate copies of each
 and every document, dataset, or other such item
 upon which you base any testimony you will give
 at trial in this matter?
- 5 MR. UNGER: Same objection. Refer to my original objection.
- 7 O You can answer.
- 8 A I have not. Yeah, I haven't brought anything.
- 9 Q Did you help compile documents to respond to 10 Exhibit 75?
- 11 MR. UNGER: Same objection.
- 12 A I helped create documents.
- Q So you didn't work with someone on responding to a subpoena duces tecum?
- 15 | A No.
- 16 Q Do you know whether or not any documents were
 17 withheld that were responsive to the subpoena
 18 duces tecum?
- MR. UNGER: Same objection.
- 20 Q You can answer.
- 21 A I do not know.
- 22 Q Mr. Stier, what is your title?
- 23 A GIS specialist.
- 24 | Q What is your job description?
- 25 A There's probably a written down job description

- but, generally, what I do is I'm part of the
- team that maintains the GIS -- which is
- 3 Geographic Information Systems -- for the city.
- 4 So it's, like, any spatial data and kind of
- 5 related data. We help maintain other
- 6 department's -- mostly other department's data.
- 7 | We produce maps. That kind of stuff.
- 8 Q Prior to holding your position as GIS
- 9 specialist, what other positions have you held
- 10 within the GIS division?
- 11 A In the city? None. I've been a specialist the
- 12 entire time I've been here.
- 13 | Q Prior to working for the city, where did you
- 14 work?
- 15 A I worked for the state of Indiana for, maybe, a
- 16 year as a, sort of, part-time position. About
- 17 30 hours a week, I think, technically.
- 18 | Q Doing what?
- 19 A GIS. I'm not sure what the title was at that
- 20 point but GIS.
- 21 Q When did you start working for the city?
- 22 | A 2013. So 10 years ago.
- 23 Q Prior to working for the state, who did you work
- 24 for?
- 25 A I worked for an architecture -- archaeological

- firm called Goodwin and Associates doing GIS.
- 2 | Well, I guess I was an archaeologist and I
- 3 started doing GIS kind of toward the end of my
- 4 time there. Just helped me get started in the
- 5 GIS field.
- 6 Q And I guess that kind of brings me to my next
- 7 question here.
- 8 Can you describe your educational
- 9 background for me?
- 10 A Yeah. I went to Ohio University. I got my
- bachelor's in anthropology and a minor in
- 12 history. That's pretty much it. I did some GIS
- courses for -- it was, like, a Penn State online
- program while I was doing archeology.
- 15 | Q Is that bachelor's the highest level --
- 16 A Yes.
- 17 | Q -- that you obtained?
- 18 | A Yep.
- 19 Q Did you obtain any type of certificate or other
- 20 such certification for the GIS course with Penn
- 21 State that you took?
- 22 A No. They might have -- they probably sent us an
- email that was like a -- no. There's, like, a
- thing called a -- there is a GIS certification
- 25 | credential; it wasn't that. It was just -- I

don't know if they called it a certificate but

it was just some -- I don't have a piece of

paper, certainly, no. And I don't use it on my

resume or anything like that.

- Q You just took some classes?
- A Yeah. Kind of a refresher as I wanted to get into the field. Just to have something on my resume that I did those courses.
- Q Have you ever taken any courses in demography?
- 10 A No.

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- 11 Q Do you have any special training in demography?
- 12 A Demography, no, I don't.
- 13 Q I asked you if you've ever given a deposition.
- 14 Have you ever testified at trial before?
- 15 A I have not.
- 16 Q You touched on this briefly, but what projects
 17 did you work on for the city's attempt to annex
 18 certain areas outside the City of Bloomington?
 - A I worked on the mapping of the -- you know, in this -- the data that we, you know, kind of -- I produced the maps for the data. I mean, it's not really the data that Meghan produced. It's mostly related maps.

And then in prior annexation, I had -- you know, the annexation stuff has been going on a

long time. I don't think I produced any of the maps but I was definitely aware of the projects, but I think Meghan's predecessor, Laura Haley, did all that stuff as far as I remember.

- Q Is it fair to say that Meghan Blair did the analysis and then you performed the mapping of Meghan's analysis?
- A It's definitely fair to say she performed the analysis. The maps don't really reflect her analysis. You know, she did a lot of the stuff about population density, you know, all that kind of stuff. We didn't really map that information. She made some of the decisions about how to classify residential versus commercial -- I think was one of the maps -- I certainly mapped that stuff.

But, no. The analysis she did, we didn't really reflect visually, geospatially, in a map.

- Q Did you perform a population density analysis for Area 1A or 1B?
- 21 A I did not, no.
- Q Did you perform a subdivision analysis for Area

 1A or 1B?
- 24 A No.

25 | Q Who is Laura Haley?

- A She's the previous GIS -- I don't know -manager, I don't remember. Whatever Meghan's
 position is, is what Laura did.
- Q Did Ms. Haley perform a population density analysis for Area 1A or 1B?
 - A I presume so, previously. Again, I didn't really do the annexation analysis work back then, but she did all the annexation stuff. So if there was an analysis performed, it would have been from her, I assume.
- 11 Q Did she perform a subdivision analysis for Area 12 1A and 1B?
 - A I don't know. I guess I can't really speak to the specific analysis she would have done but what analysis happened, it would have been something she did.
 - Q Are you still in contact with Ms. Haley?
- 18 A No, actually.

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- 19 Q Do you know her phone number?
- 20 A Not off the top of my head. I mean, it's
 21 probably buried somewhere in, like, an old
 22 email. Although, I don't even know her cell
 23 phone number. It was her -- I only contacted
 24 her through, you know, her work phone.
 - Q This probably is asking the obvious, but are you

- familiar with the City of Bloomington's attempted annexation of certain areas?
- 3 A Yeah, generally.
- Q Do you live in any area in which the city is attempting to annex?
- 6 A No.
- 7 | Q Are you in favor of or opposed to annexation?
- 8 A I do not really have an opinion on it since it
- 9 doesn't really impact me. The only think I
- 10 think about is, like, mechanically -- because of
- my role -- what it would entail for my
- 12 day-to-day job.
- 13 | Q Sure.
- 14 A But, no, I don't really have an opinion on it to
- 15 be honest.
- 16 Q We're going to be talking about proposed areas
- for annexation 1A, 1B; do you know where either
- of these areas are located?
- 19 A Yes.
- 20 | Q Where's Area 1A located?
- 21 A West of the city.
- 22 | O What about 1B?
- 23 A Southwest, south.
- 24 | Q Are you familiar with the Indiana annexation

25 statutes?

- A No, not in any detail.
- 2 O So you've never read them?
- 3 A No, certainly not.

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- 4 Q You said you did not perform a population 5 density analysis for Area 1A; correct?
 - A No. I think at most, you know, Meghan and I might have talked about the methodology. But I certainly didn't crunch the numbers, as they say.
- Q Can you tell me about that conversation you had with her about the methodology?
 - A You know, we just talked about what a methodology to perform population density is, considering, you know, the boundaries and the geometries involved. And I just basically agreed with what she had done -- what she was considering to do and what she did.
 - Q What was she considering to do?
- 19 A You know, I don't -- I'm not as familiar with it
 20 because I didn't do it. I'm sure she could go
 21 into more detail. But you kind of get the
 22 population of whatever geometry you have -- so,
 23 like, block groups, for example -- and you kind
 24 of get a percentage of how much of that falls
 25 into the annexation areas and that kind of gives

you an idea.

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Because the boundaries, you know, aren't coincident with the -- or they don't align with the other, like, block groups, for example. You have to cut them up a little bit to try to get that percentage. Stuff like that.

- Q Can you tell me what you mean by you have to cut them up a little bit to get that percentage?
- A You know, if you have a block group that has 100 people and only 50 percent of it actually falls within the annexation area, in order to determine kind of how much population you add to the total of the annexation area, you kind of weight that based on that percentage area that falls in there.
- Q To come up with a rough calculation?
- A Yeah, yeah. You know, it's the best method you can -- that we have. Yeah, the method, I think, is sound certainly.
- Q You did not perform a population density analysis for Area 1B?
- 22 A Correct.
 - Q Aside from Ms. Blair and Ms. Haley, are you aware of anyone else performing a population density analysis for either Area 1A or 1B?

1 | A No.

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- Q Do you know what data was used to perform the population density analysis?
- A Yeah. I assume the census data. 2020 Decennial
 Census. And then it also relies on the polygons
 that we use; so, like the annexation area
 boundary and those block groups. I think there
 was the block groups. I don't know that for -I can't remember for sure. I assume so. Yeah,
- 11 Q No other data for population figure?

the census to get the figures.

- 12 A No -- I mean, not -- yeah, not to get the population numbers, no.
- Q What tools were used to perform this analysis?

 Do you know?
- 16 A We use a software called Esri Arc Map Pro -17 ArcGIS Pro, sorry. It's the industry standard
 18 for GIS.
 - Q Did the GIS division do a count of how many people live in Area 1A or 1B, house-to-house count?
- 22 A No.
- 23 | Q Do you know how many people live in Area 1A?
- 24 A I can get you the figures based on the census.
- You know, that percentage area calculation is a

- way to know how many people are in Area 1A,
 yeah.
 - Q Are there other ways to know?

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- A Probably, but that's the way I know to count

 population in a -- especially in an area that is

 not, again -- I mean, that is not the same

 boundary as a census division is doing that area

 calculation percentage.
- 9 Q So census blocks are not the same boundaries as
 10 the proposed annexation areas?
 - A Correct. Like, you can't build the census area -- you can't build the annexation area with a bunch of census boundaries.
 - Q Why do you say that?
- 15 A They cross. You know, there's a division in the
 16 middle in a census boundary made by the
 17 annexation area. I think the annexation is a
 18 subset of parcels rather than census divisions.
- Q Do you know what data Ms. Haley used to perform her population density analysis?
- A Not off the top of my head, no, I do not. It
 was, I assume, a census related thing, but I
 can't say for sure.
- 24 (Deposition Exhibit 80 marked for identification.)

- 1 Q I apologize, can you pronounce your last name 2 for me?
- 3 A Stire.
- Q Mr. Stier, can you -- I'm handing you what's
 been marked as Exhibit 80. Can you please take
 a look at that document?
- $7 \mid A$ Sure.
- 8 | O What is Exhibit 80?
- 9 A This is a weekly report I produce.
- Q Please turn to the third page of Exhibit 80. Do
 you see that first bullet point that is there on
 the third page of Exhibit 80?
- 13 | A Yes.

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- Q Can you tell me why this meeting was interesting, as you say, "not necessarily in a good way"?
 - MR. UNGER: I want to object. It's referring to a meeting with Mike Rouker, legal counsel for the city of Bloomington. I object to any questions relating to meetings with legal.
 - MR. HEEB: I'm just asking questions about this email that he sent to Ms. Blair.
- MR. UNGER: Which, again, I object about emails concerning legal communications with --

| 1 | or communications with and meetings with city |
|----|---|
| 2 | legal |
| 3 | MR. HEEB: Well, this is |
| 4 | MR. UNGER: protected by attorney-client |
| 5 | privilege. |
| 6 | MR. HEEB: Well, this is produced |
| 7 | MR. UNGER: Whether it's produced or not, |
| 8 | if it's protected by attorney-client privilege, |
| 9 | you have an obligation to notify me that there |
| 10 | was an email that was included attorney-client |
| 11 | privilege, and we have a right to draw that |
| 12 | back. |
| 13 | MR. HEEB: What in this is attorney-client |
| 14 | privilege though? |
| 15 | MR. UNGER: You're asking about a meeting |
| 16 | with Mike Rouker, the city attorney. |
| 17 | MR. HEEB: No, I'm asking about his report |
| 18 | to Ms. Blair. |
| 19 | MR. UNGER: I'm sorry, can you refer to |
| 20 | which where you're talking about? |
| 21 | MR. HEEB: Yeah. Exhibit 80 is an email |
| 22 | from Mr. Stier to Ms. Blair. |
| 23 | MR. UNGER: I'm sorry, can you clarify, are |
| 24 | you asking about a meeting he had with Mike |

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Rouker?

1 MR. HEEB: I'm asking about this email.

MR. UNGER: Which is about a discussion he had with Mike Rouker.

MR. HEEB: No --

MR. UNGER: Is that what you're asking about?

MR. HEEB: No, I'm asking about --

MR. UNGER: Okay. I'm sorry, if you can -if you can answer without -- why don't you reask
your question and I'll make sure I'm clear.
But, certainly, if you can answer without
talking -- disclosing discussions you had with
Mike Rouker, the witness can answer.

BY MR. HEEB

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Q Why did you tell Ms. Blair, that the meeting was interesting "not necessarily in a good way"?

MR. UNGER: I'm going to object to the extent you're asking about a meeting that he had with Mr. Rouker.

MR. HEEB: Okay. But I can ask him why he said that.

MR. UNGER: If you can answer without revealing any of the communications or discussions you had with Mr. Rouker, the witness can answer. Otherwise, I instruct the witness

1 not to answer.

- A Yeah, I don't think I can characterize -- I think I would have to characterize that meeting to explain that sentiment.
- 5 MR. HEEB: Will you please certify that question?
- 7 BY MR. HEEB

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- Q In that same paragraph, you reference analysis that Laura did in 2021.
- 10 What analysis did Laura do in 2021?
- 11 A Just preparation -- annexation related analysis.
- 12 Q Did you do a population density analysis?
- 13 A I did not, no.
- 14 0 Did Laura?
- 15 A I don't know. It was whatever annexation

 16 related stuff there was. I don't have her file

 17 so I can't say exactly what she did.
 - Q Why did you say Laura would be -- why did you say you don't think Laura would be a candidate to be a witness at this stage?

MR. UNGER: Objection to the extent it involves discussions you've had with legal counsel. If you can answer the question without referring to -- relying on discussions that you had with legal counsel, you can answer.

- 1 Otherwise, I instruct the witness not to answer.
 - MR. HEEB: Certify the question please.
- MR. BEGGS: Did you refuse to answer?
- A She didn't work at the city anymore, at that point, when I wrote this email.
 - Q Also in the same paragraph, you say you'd "probably go through the work Laura had done so I can have a plan to just re-run her methods."
- 10 A I didn't end up re-running them. I probably -
 11 I didn't get to this stuff. This was the stuff

 12 Meghan ended up working on. So, yeah.

What methods did you re-run?

- Q You didn't re-run a population density analysis or subdivision analysis?
- 15 A No, that fell into Meghan's responsibility.
- 16 Q After you sent this April 27, 2023 email, did 17 you meet with Meghan Blair?
- 18 A We meet every Monday, at least. We meet
 19 multiple times a week.
 - Q Looks like you're referencing a meeting in person on Wednesday. Looks like that would be probably early May of 2023.
- Do you recall that meeting with Meghan
 Blair?
- 25 | A No, I don't.

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888-391-3376

So we -- The Office of the Mayor, OOTM Staff

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Α

- Viewer is a web application that we produced,
 and, you know, I can't say exactly but my -- I'm
 assuming that they wanted the annexation areas
- 4 to be added to their staff viewer.
- 5 Q Looks like the sub-bullet point above that, "We plan on including all the census," do you see that line?
- 8 A Yes.
- 9 | 0 What census is referenced there?
- 10 A I mean, if this is from -- yeah, it would have been 2020 Census related data.
- 12 0 What about ACS? What does that stand for?
- 13 A It's called the American Community Survey. That
- is something produced by the census. The U.S.
- Census is the American Community Survey produces that, yeah.
- 17 O And "EJ Screen"?
- 18 A That's an Environmental Justice thing. This is
- not -- some of this stuff is -- so the EJ
- 20 Screen, specifically, is a dataset that another
- department asked us to add to their map. The
- 22 MPO office asked us to add the EJ Screen data.
- Really, the Environmental Justice.
- 24 | Q Did you say "MPO"?
- 25 A MPO. Sorry, yes, MPO.

- 1 Q What does that stand for?
- 2 A Municipal Planning Organization.
- 3 | Q And "Qualified," what is that?
- 4 A I can't remember what that means.
- 5 | O What about "Urban areas"?
- A Again, maybe the county has an urbanization -- I

 don't know. There's a -- it could mean a few

 things, to be honest. It's not very clear.

9 The county has an urbanization related 10 polygon. I think, that, you know, U.S. 11 transportation has, like, an urbanization

- 12 related boundary. Something like that.
- 13 | Q Go to the second to last page of Exhibit 76.
- 14 A Yes.
- 15 Q And under "Max," is that you?
- 16 | A Yes.
- 17 Q Says "Annexation analysis." Why does it say that there?
- 19 A It was kind of shorthand for this related
 20 project. So my, you know, just -- this is kind
 21 of a list of projected tasks for the upcoming
 22 week or in the future. So we had, like, kind of
 23 a standing -- you know, as I was preparing maps
 24 for the annexation, that was my line item, I
 25 assume, for my role in the analysis, maps.

Page 36 Stuff like that. 1 2. Under the first sub point under your name. Ιt 3 says "Parcel analysis calculations." 4 Α Yes. 5 What is that? I have no -- I don't remember what that is 6 Α referring to. Is it related to annexation? 8 0 Α I can't say if that's the case. Because it's 10 referencing a static map, it sounds like, no, 11 it's probably something else. 12 Oh, you know, I think that might be related 13 to a different project. It's hard -- I can't 14 say for sure. I could probably guess, but I 15 might be wrong about what project it is related 16 to. I'm going to say it's definitely not 17 annexation. It would have been specific there 18 if it was. 19 (Deposition Exhibit 81 marked for 20 identification.) 21 0 I'm going to hand you what is marked as 2.2 Exhibit 81. Will you please take a look at that document? 23

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Uh-huh.

What is Exhibit 81?

A Another weekly report.

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- 2 Q Please go to the second page of Exhibit 81,
 3 under "Annexation Analysis." There it looks
- 4 like you said "I worked on recreating the
- 5 population estimate annexation analysis
- 6 workflow." What is that?
- A Kind of just working on the methodology. So discussing the strategy for, you know, the analysis. The population estimate analysis.
- 10 | O Tell me about that discussion.
- 11 A I don't remember details of the discussion, but
- 12 kind of the stuff we talked about earlier,
- method to get a population estimate for a census
- 14 area that is not -- doesn't have the same
- boundary as the -- as the annexation area in
- 16 this case.
- 17 Q That next part of the sentence "Once I was
- working with the same source data, " what source
- 19 data?

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- 20 A Probably the -- if it's from 2019 data, it's
- older census data. I don't know, specifically,
- 22 what the data source was off the top of my head.
- I don't have it here, but it was, again, an
- 24 older dataset.
 - Q Says "Same source data I did get the same

- 1 results for that category for 2019 data."
- 2 Can you explain that to me?
- A Yeah. We were probably testing a methodology.

 It was probably a part of that discussion about

 what would be a good workflow. So we probably

 pulled some census data, old census data, to try

 to test it to see if it worked.
- Q Okay. Based on this analysis, how many people lived in Area 1A?
- 10 | A I can't -- I don't know.
- 11 | Q What about for 1B?
- 12 A I do not know.

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- Q Is this the only time you performed a population estimate?
- 15 A I don't know. I mean, this is more of a

 16 workflow kind of trial/study. I would never,

 17 you know, say this was a population estimate

 18 calculation. It was mostly a trial just to see

 19 if the mechanics of the workflow worked.
 - Q Can you kind of walk me through that? 'Cause what you just said seems very in tune with what you do on GIS so I'm not as familiar.
- Explain what you mean by that.
- A Sure. Again, we had this methodology to figure out the percentage of population and a way to

- test it so it was repeatable, was to use this
 data and try to see if we could get the same
 numbers.
 - Q So, again, it was Ms. Blair that did the population density analysis for Areas 1A and 1B, not you?
 - A Correct, as far as I remember. Certainly the -yeah, what we submitted as -- what we think is
 the authoritative thing, yeah.
 - Q Are you aware of the city ever publicly representing the total number of people that live in Area 1A or 1B?
 - A Aside from related to this stuff, I don't know.
 - Q Has anyone ever asked you to change or modify your calculations of the total number of people who live in Area 1A or 1B?
- 17 A No.

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- 18 Q Do you know how Ms. Haley performed her analysis 19 of the population density for Area 1A or 1B?
- 20 A I think it was probably the same method. Again,
 21 that percentage of area, whatever the shorthand
 22 is for that. But I did not, you know -- I don't
 23 remember going through it with her. That was
 24 kind of something she did. I would guess it's
 25 similar.

| | | Page 40 |
|----|---|---|
| 1 | | (Deposition Exhibit 77 previously marked |
| 2 | | for identification.) |
| 3 | Q | I'm going to hand you what's previously been |
| 4 | | marked as Exhibit 77. Would you please take a |
| 5 | | look at that document. |
| 6 | | Do you recognize Exhibit 77? |
| 7 | A | Yeah, not in this format. I mean, I know what |
| 8 | | these numbers are. I don't think I've ever seen |
| 9 | | this specific document. |
| 10 | Q | Do you know who prepared Exhibit 77? |
| 11 | A | No, not on the face of it, no. |
| 12 | Q | Do you know when this document was prepared? |
| 13 | A | No, no, I don't. I mean |
| 14 | Q | Do you know what the purpose of this document |
| 15 | | is? |
| 16 | A | It looks like it's a summary of a population |
| 17 | | density kind of a study analysis. |
| 18 | Q | Did you provide any information for the |
| 19 | | production of Exhibit 77? |
| 20 | A | I can't say for sure. I don't know when how |
| 21 | | long ago this was made. I don't remember. |
| 22 | Q | So if you're looking at this first paragraph |
| 23 | | under the title, the second sentence there, |
| | | |

purposes, commercial, industrial, business, and

"When examining annexation area for density

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similarly classified non-residential areas are eliminated."

Do you see that?

A I do see that.

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Q Do you know why it says that?

MR. UNGER: I'm going to object to the extent the witness's already answered that he's not familiar with this and never reviewed it before. But you can go ahead and answer.

- A Okay. I mean, I suppose the -- well, it says it's a density analysis on residential areas. So in order to, you know, specify -- in order to define the residential areas, you're omitting these other types of areas. So that's probably what that sentence is trying to reinforce.
- Q Turning to these population estimates that appear on the first table on Exhibit 77, do you know how those were calculated?

MR. UNGER: Same objection. Calls for speculation. To the extent you can answer, answer.

- A I would have to speculate but, no, I don't. I can't -- based on the document and my memory, I do not know how they were calculated.
- Q You didn't perform those calculations of

- 1 population estimate for 1A or 1B?
- 2 A I don't believe so, no.
- 3 | O You don't know who did?

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- 4 A I mean, if this came from -- no, I can't say based on this document, no.
- 6 Q So is it fair to say you don't know how any of this analysis is performed in Exhibit 77?
 - A I know a way to perform an analysis like this.

 I don't know, you know, I wasn't standing over
 the shoulder of whatever person did this, as far
 as I remember.
 - Q Generally speaking, how would you calculate the number of people per acre?
 - A You would -- so you get the population of whatever area you are talking about and divide it by the number of acres. Something like that.
- 17 Q I think, Mr. Stier, you said you did not map the
 18 population density analysis performed by
 19 Ms. Blair. Is that correct?
- 20 A Yeah, I think that's -- yes, that's correct.
- 21 Q And is it correct that -- so what work did you 22 perform on the population density analysis for 23 Area 1A or 1B?
- 24 A I think we discussed methodology. We did the 25 test in the previous exhibit, but all the

- official -- all the, you know, all the work that
 we were doing, Meghan did the population density
 analysis, yeah.
- 4 | Q So Meghan came up with the methodology; correct?
 - A Yeah. She -- I mean, it's kind of a standard methodology. She landed, yeah. She made the decision what we were going to do, yeah.
 - Q Thereafter, you double checked things?
 - A Yeah -- I mean, not even. There was a certain point, again, in the beginning where we were reviewing the methodology but, yeah, she -- I kind of trusted her analysis.
- Q Did you perform an analysis of the percentage of Territory 1A that has been subdivided?
- 15 A No, I did not.
- 16 Q Did you perform an analysis of the percentage of 17 territory in Area 1B that has been subdivided?
- 18 A No.

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- 19 Q Do you know anyone that has performed an
 20 analysis of the percentage of Areas 1A or 1B
 21 that has been subdivided?
- 22 A Without looking at Meghan's work, I don't
 23 remember. You know, maybe she did that. I
 24 don't remember. There was -- it might have been
 25 one of the subjects she worked on.

- 1 Q If she said she couldn't perform that analysis,
- 2 you just trust her word for that?
- 3 A Yeah, certainly, yeah.
- 4 Q Do you know how many formally recorded
- 5 subdivisions are Area 1A?
- 6 A I do not.
- 7 O What about for Area 1B?
- 8 A I do not.
- 9 Q Did you or anyone in the city GIS division pull
- 10 each of the plats and calculate the number of
- acres within each subdivision for Area 1A or 1B?
- 12 A No. Well, I can say I did not do that.
- 13 | Q Have you performed any analysis on whether Area
- project by the City of Bloomington?
- 16 A I don't recall doing anything like that. I
- mean, yeah, no, I don't.
- 18 Q Have you performed analysis on -- strike that.
- 19 Have you performed analysis on whether any
- 20 of Area 1A or 1B is zoned for commercial
- 21 business or industrial uses?
- 22 A No, I have not performed that analysis. I
- believe I mapped something like that but, yeah.
- 24 | Q So you think you mapped?
- 25 A I didn't map anything based on -- like, when you

say "analysis," I assume you mean something like a calculation of percentage or something like that. I mapped the shapes, basically, but no analysis.

- Q So someone else did the analysis, provided the data to you, you mapped it?
- A Again, that's not even necessarily true in the sense that the analysis did not really mostly show up. I mean, that subject of whether something was commercial, industrial -- whatever those topics, subjects, were -- we mapped that stuff based on the county's parcel data, their land use codes, and their zoning.

So if there was analysis that had to do with percentages, those percentages weren't reflected in the maps.

- Q Okay. So did you produce any map that demonstrated whether Area 1A is zoned for commercial, business, or industrial uses?
- A I produced a map reflecting those categories, yes.
- Q And you did the same for 1B?
- 23 A Right, correct.

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Q And the data you used to produce that map came from the county?

A Correct, yeah. We used their parcel data and/or their zoning data.

- Q So I want to, I guess, go back. Did you produce any maps that demonstrate that there are economic development projects in Area 1A?
- A Without seeing the set of maps, economic development projects, I don't -- that doesn't sound familiar, but I would have to look at the maps, I suppose, to know for sure. We mapped things in 1A and 1B.

I don't -- yeah, that doesn't sound familiar, but without looking at the suite of maps, it would be hard to make sure we're taking about the same thing, but I don't think -- that doesn't sound familiar to me.

- Q Same question for 1B.
- A Same answer.

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- Q Did you also produce a map for Area 1B demonstrating portions that were zoned for commercial, business, or industrial uses?
- A Yeah. I mean, like, so the county zoning is more complicated than those three categories.

 We definitely produced a map of their zoning boundaries, and then we -- there's also a set of maps that are those three categories that we

- tried to simplify their zoning to fall into those buckets.
- Q Explain to me why you say that, "Simplify zoning to fall in those buckets."
 - A Yeah. So, you know, industrial -- the county has a lot of zoning categories. So a quarry is a zoning category but, you know, which could be considered industrial.

So in order to group all those together into something that made a little more sense, we grouped where those -- yeah, we grouped those zones into those three categories.

- Q When you say "we" --
- 14 A Meghan was kind of the authority, you know, the 15 final word on how we made those distinctions.
- 16 | O She made the call?
- 17 A Yeah, oh, yeah. For sure.
- 18 Q She said, "This goes into commercial, this goes into industrial, this goes into business"?
- 20 A Correct.

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- 21 0 "And this is residential"?
- 22 A Correct.
- 23 Q And then, from there, you mapped it?
- 24 A Yeah, right. Exactly.
- 25 | Q Did you produce any maps that demonstrate

| | | Page 48 |
|----|---|--|
| 1 | | whether the City of Bloomington needs and can |
| 2 | | use Area 1A for the city's development in the |
| 3 | | reasonably near future? |
| 4 | A | No. |
| 5 | Q | And same question for Area 1B. |
| 6 | A | No, no. I don't think the maps any of the |
| 7 | | maps were certainly specific to that subject. I |
| 8 | | mean, you could no, I don't think, no. |
| 9 | Q | Are you aware of any development projects the |
| 10 | | City of Bloomington has planed to occur in Area |
| 11 | | 1A? |
| 12 | A | I am not aware of any of that. |
| 13 | Q | Are you aware of any development projects the |
| 14 | | City of Bloomington has planned to occur in 1B? |
| 15 | A | No. |
| 16 | Q | Did you produce any maps that demonstrate |
| 17 | | whether annexation would be in the best interest |
| 18 | | of the residents in Area 1A or 1B? |
| 19 | A | No, nothing with that subject in mind certainly. |
| 20 | Q | Did you produce any maps that demonstrate that |
| 21 | | annexation would not have a significant |
| 22 | | financial impact on residents of Area 1A or 1B? |
| 23 | A | No. |
| 24 | | (Deposition Exhibit 78 previously marked |

for identification.)

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Q I'm going to hand you what's been marked as
Exhibit 78. Please take a look at that
document.

Do you recognize Exhibit 78?

- A This -- I recognize what it is. Again, I haven't seen it in this format though. It's a summary of an urbanization analysis.
- Q Have you seen this document in other formats?
- 9 A No. I mean, no, other than the stuff, you know, the city produced.
- 11 | Q Did you help create Exhibit 78?
- 12 A I did not.

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- Q Was it just Ms. Blair that created this document?
- 15 A Yeah. It wasn't me. I can say that for sure.

 16 I don't know if she got figures from anywhere

 17 else. I presume she did this.
- 18 (Deposition Exhibit 79 previously marked for identification.)
 - Q I'm going to hand you what's been marked as
 Exhibit 79, and I will represent to you, that's
 an Annexation Frequently Asked Questions
 document that's publicly available on the city's
 website. Appears as if it's up to date as of
 October 22, 2021.

www.veritext.com 888-391-3376

Veritext Legal Solutions

- 1 A Okay.
- 2 | 0 Have you ever seen this document before?
- 3 A I've -- no, actually. No, I certainly have not.
- 4 I can say that.
- 5 Q Will you please turn to page 7 of Exhibit 79.
- 6 A Okay.
- 7 | Q Do you see under the "What is the population of
- 8 the areas proposed for annexation?" Area
- 9 1A: 3,987.
- 10 A I see that.
- 11 | Q Did you produce that estimate?
- 12 A No.
- 13 | Q Do you know who did?
- 14 | A No, not with any certainty. If it was produced
- 15 by the GIS department, it would have been Laura
- 16 at this -- if it's 2021. But some of it -- it
- wasn't me, and if it came from GIS, it would
- 18 have been Laura. But I can't even say who put
- it on the document. I don't know.
- 20 | Q Do you know how Laura arrived at that population
- 21 estimate for Area 1A?
- 22 MR. UNGER: Objection to the extent it
- 23 misstates the record. Your question was how did
- Laura arrive at it; the witness just testified
- he doesn't know who created it.

(Off the record.)

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- 1 BY MR. HEEB
- 2 | Q Mr. Stier, do you know the percentage of Area 1A
- 3 that has been subdivided?
- 4 A No.
- 5 Q Do you know the percentage of Area 1B that has
- 6 been subdivided?
- $7 \mid A \quad No.$
- 8 Q If you'll turn back to -- I believe it's
- 9 Exhibit 78.
- 10 A Single sheet, yeah.
- 11 Q Under the total population for Area 1A, see
- where it says 4,351? Do you agree with that?
- 13 A If this is what Meghan produced, I agree with
- 14 her. I trust her work so, yeah.
- 15 Q So you agree that -- and I'm looking here, under
- 16 persons per acre and total annexation. You
- agree that there's 1.38 persons per acre in Area
- 18 | 1A?
- 19 MR. UNGER: Objection to the extent it
- 20 misstates the exhibit. But to the extent you
- 21 can answer, go ahead and answer.
- 22 O Go ahead and answer.
- 23 A The persons per acre and the residential zones
- says 3.26. Is that -- sorry, can you ask your
- 25 | question again?

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mean, I don't think I touched this spreadsheet,

1 for example.

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- Q Do you know why -- and I'm back under the persons per acre tab. Do you know why residential zoning was included there?
- MR. UNGER: Objection to the extent it calls for speculation. You can answer if you can.
- A No, besides it is a subset of the zone -- the zones. I don't know, specifically, why the decision was made to include that as a portion of the analysis, no.
- Q What about the residential parcels, do you know why that was included?

MR. UNGER: Same objection.

- A Similar answer. Those are, you know, two sets of polygons. And so those are two figures to represent them.
- Q Mr. Stier, is there anything else we have not discussed today which you will testify to at trial?
 - MR. UNGER: Objection. To the extent it calls for attorney mental impressions and calls for speculation. To the extent you can answer, you can answer.
- A No, I -- unless you've got any more questions

| | | Page 55 |
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| 1 | | about the maps, yeah, I mean, no, I think that's |
| 2 | | it. |
| 3 | Q | To your knowledge, have all the maps that you |
| 4 | | will sponsor at trial been produced? |
| 5 | A | To my knowledge, all the maps, yeah, I created |
| 6 | | were produced, yeah. |
| 7 | | MR. HEEB: I don't have any other |
| 8 | | questions. |
| 9 | | MR. UNGER: No questions. |
| 10 | | THE REPORTER: Will the witness read and |
| 11 | | sign? |
| 12 | | MR. UNGER: Yes. |
| 13 | | (Time noted: 12:47 p.m.) |
| 14 | | AND FURTHER THE DEPONENT SAITH NOT. |
| 15 | | |
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| 18 | | MAX STIER |
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| | Page 56 |
|------------|---|
| 1 | STATE OF INDIANA) |
| |) ss: |
| 2 | COUNTY OF MONROE) |
| 3 | I, Colleen Brady, a Notary Public in and for |
| 4 | the County of Monroe, State of Indiana at large, do |
| 5 | hereby certify that MAX STIER, the deponent herein, |
| 6 | was by me first duly sworn to tell the truth, the |
| 7 | whole truth, and nothing but the truth in the |
| 8 | aforementioned matter; |
| 9 | That the foregoing deposition was taken on |
| L O | behalf of the Petitioners, at the offices of |
| L1 | Bloomington City Hall, 401 North Morton Street, |
| L 2 | Room 225, Bloomington, Monroe County, Indiana, on |
| L 3 | the 27th day of March 2024, commencing at the hour |
| L 4 | of 11:38 a.m., pursuant to the Indiana Rules of |
| L 5 | Trial Procedure; |
| L 6 | That said deposition was taken down |
| L 7 | stenographically and transcribed under my |
| L 8 | direction, and that the typewritten transcript is a |
| L 9 | true record of the testimony given by the said |
| 20 | deponent; and thereafter presented to said deponent |
| 21 | for his signature; |
| 22 | That the parties were represented by their |
| 23 | counsel as aforementioned. |
| 24 | I do further certify that I am a disinterested |
|) [| norgan in this sauga of action: that I am not a |

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| | Page 58 |
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| | To: Mr. Unger |
| 6 | |
| | Case Name: County Residents Against Annexation Inc. Et Al. v. The |
| 7 | Common Council Of The City Of Bloomington Et Al. |
| 8 | Veritext Reference Number: 6618737 |
| 9 | Witness: Max Stier Deposition Date: 3/27/2024 |
| 10 | |
| | Dear Sir: |
| 11 | |
| 12 | Enclosed please find a deposition transcript. Please have the witness |
| 13 | review the transcript and note any changes or corrections on the |
| 14 | included errata sheet, indicating the page, line number, change, and |
| 15 | the reason for the change. Have the witness' signature notarized and |
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| 20 | this letter, the reading and signing will be deemed waived. |
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| & | 46:5,10 48:2 | 22 49:25 | 5 |
|------------------------|-----------------------|---|------------------------|
| | 48:11,18,22 | 225 2:1 56:12 | |
| & 3:3,7,12 | 50:9,21 51:7 | 25563 57:9 | 5,758 53:14 |
| 0 | 52:2,11,18 | 27 5:3 9:2 | 5/26/2023 6:4 |
| 071113 6:6 | 53:8,9 | 32:16 | 50 25:10 |
| 1 | 1b 1:12 9:13 | 2700 3:13 | 509 1:4 |
| 1 16:16 | 21:20,23 22:5 | 27th 2:2 56:13 | 53c06-2203 1:4 |
| 1.38 52:17 53:8 | 22:12 23:17,22 | 3 | 6 |
| 10 18:22 | 25:21,25 26:20 | 3,987 50:9 | 6618737 58:8 |
| 10/22/2021 | 38:11 39:5,12 | 3.26. 52:24 | 59:2 60:2 61:2 |
| 6:10 | 39:16,19 42:1 | 3.28. 53:18 | 7 |
| 100 25:9 | 42:23 43:17,20 | 3/27/2024 58:9 | 7 4:3 9:9 50:5 |
| 11 58:4 | 44:7,11,14,20 | 59:3 60:3 | 7/7/2023 5:4 |
| 1100 58:1 | 45:22 46:10,16 | 30 6:13 8:10 | 728 5:5 |
| 111 3:13 | 46:18 48:5,14 | 18:17 | 75 6:3 16:6,9 |
| 114 6:6 | 48:18,22 51:5 | 317.684.5000 | 16:11 17:10 |
| 11:38 2:2 7:1 | 52:5 53:14,18 | 3:14 | 76 6:4 33:1,4,6 |
| 56:14 | 2 | 33 6:4 | 33:14 35:13 |
| 11th 57:5 | 20 59:16 60:22 | 34 8:2,10,11 | 77 6:6 40:1,4,6 |
| 12:47 55:13 | 61:22 | 36 5:4 | 40:10,19 41:17 |
| 15 6:13 8:2 | 2013 18:22 | 4 | 42:7 |
| 154818-824 6:5 | 2019 37:20 | | 78 6:7 48:24 |
| 157727 5:5 | 38:1 | 4,351 52:12 4,566 51:5 | 49:2,4,11 52:9 |
| 16 6:3 | 2020 26:4 | 4,300 31:3 4/27/2023 5:3 | 79 6:9 49:18,21 |
| 1820 58:2 | 34:11 | 40 6:6 | 50:5 |
| 189802 6:8 | 2021 31:9,10 | 401 2:1 56:11 | 8 |
| 1a 1:12 21:20 | 49:25 50:16 | 44114 58:2 | 8 51:4 57:12 |
| 21:23 22:5,12 | 2023 6:7 32:16 | 45 7:21 | 80 5:3 27:24 |
| 23:17,20 24:5 | 32:22 53:21 | 46204 3:14 | 28:5,8,10,12 |
| 25:25 26:20,23 | 2024 2:2 56:13 | 47404 3:4,8 | 29:21 |
| 27:1 38:9 39:5 | 57:6 58:4 | 48 6:7 | 81 5:4 36:19,22 |
| 39:12,16,19 | 2029 57:12 | 49 6:9 | 36:25 37:2 |
| 42:1,23 43:14 | 211 3:4,7 | T 0.7 | 812.332.9295 |
| 43:20 44:5,11 | 216-523-1313 | | 3:5,8 |
| 44:14,20 45:18 | 58:3 | | , |
| | | | |

[a.m. - area] Page 2

| a | agree 52:12,13 | ann 1:8 | anymore 32:4 |
|---------------------------------|------------------------|---------------------|-----------------------|
| a.m. 2:2 7:1 | 52:15,17 53:8 | annex 20:17 | apologize 28:1 |
| 56:14 | 53:11 | 23:5 | appear 41:17 |
| above 34:5 | agreed 7:23 9:2 | annexation 1:6 | 59:11 60:15 |
| 58:17 | 24:16 | 6:9 10:2 12:8 | appearances |
| | ahead 16:24 | 12:14 14:6,22 | 3:1 |
| accept 7:23 | 41:9 51:13 | 15:2,4 20:24 | appears 49:24 |
| accordance 59:5 60:5 | 52:21,22 | 20:25 22:7,8 | appended 9:11 |
| | al 58:6,7 59:3,3 | 23:2,7,17,24 | 60:11,18 |
| accurate 16:18 | 60:3,3 | 24:25 25:11,13 | application |
| | align 25:3 | 26:6 27:10,12 | 34:1 |
| acknowledge 59:11 60:16 | allow 8:9 | 27:17,17 31:11 | appreciate 15:7 |
| acre 42:13 | american 34:13 | 31:15 33:21 | april 32:16 |
| | 34:15 | 34:3 35:17,24 | 58:4 |
| 52:16,17,23 53:3,9,17 54:3 | analysis 6:6 | 36:8,17 37:3,5 | arc 26:16 |
| acres 42:16 | 14:4 21:6,7,9 | 37:15 40:24 | arcgis 26:17 |
| 44:11 | 21:10,17,19,22 | 48:17,21 49:22 | archaeological |
| acs 34:12 | 22:5,7,9,11,14 | 50:8 51:16 | 18:25 |
| act 59:14 60:20 | 22:15 24:5 | 52:16 53:6,18 | archaeologist |
| action 56:25 | 25:21,25 26:3 | 58:6 59:3 60:3 | 19:2 |
| 57:2 | 26:14 27:20 | annexed 1:7 | archeology |
| actually 15:11 | 31:8,10,11,12 | answer 10:17 | 19:14 |
| 22:18 25:10 | 32:13,14 35:17 | 11:4,4,18 13:7 | architecture |
| 50:3 | 35:25 36:3 | 13:9 16:24 | 18:25 |
| add 25:12 | 37:3,5,9,9 38:8 | 17:7,20 30:9 | area 9:13 12:6 |
| 34:21,22 | 39:5,18 40:17 | 30:11,13,22,25 | 21:20,22 22:5 |
| added 34:4 | 41:11 42:7,8 | 31:1,23,25 | 22:11 23:4,20 |
| address 58:16 | 42:18,22 43:3 | 32:1,3 41:9,20 | 24:5 25:11,13 |
| affixed 57:5 | 43:12,13,16,20 | 41:21 46:17 | 25:14,21,25 |
| 59:15 60:21 | 44:1,13,18,19 | 51:7,13 52:21 | 26:6,20,23,25 |
| aforemention | 44:22 45:1,4,5 | 52:21,22 54:6 | 27:1,5,7,12,12 |
| 56:8,23 | 45:8,14 49:7 | 54:15,23,24 | 27:17 37:14,15 |
| afternoon 7:14 | 51:17 53:11 | answered 41:7 | 38:9 39:12,16 |
| | 54:11 | anthropology | 39:19,21 40:24 |
| ago 13:12,13 18:22 40:21 | | 19:11 | 42:15,23 43:17 |

[area - build] Page 3

| | | | 1 |
|-----------------------|-------------------------------|------------------------|-----------------------|
| 44:5,7,11,13,20 | assuming 34:3 | background | bloomington |
| 45:18 46:5,18 | attached 60:7 | 19:9 | 1:16,16,18 2:1 |
| 48:2,5,10,18,22 | attempt 20:17 | barbara 1:11 | 2:2 3:4,8 5:5 |
| 50:8,21 51:4 | attempted 23:2 | base 8:15 17:3 | 6:5,6,8 20:18 |
| 52:2,5,11,17 | attempting | based 8:22 | 28:19 44:15 |
| 53:8,9,18 | 23:5 | 25:14 26:24 | 48:1,10,14 |
| areas 14:6,23 | attorney 29:4,8 | 38:8 41:23 | 56:11,12 58:7 |
| 15:2 20:18 | 29:10,13,16 | 42:5 44:25 | 59:3 60:3 |
| 23:2,16,18 | 54:22 57:1 | 45:12 | bloomington's |
| 24:25 27:10 | attorneys 10:1 | basically 24:15 | 9:5 14:19 |
| 33:21 34:3 | 57:3 | 45:3 | 16:15 23:1 |
| 35:5 39:5 41:1 | auditor 1:19 | bates 9:11 | bose 3:12 |
| 41:11,13,14 | authenticating | beggs 3:6 32:3 | boselaw.com |
| 43:20 50:8 | 16:20 | beginning | 3:15 |
| arllys 1:12 | authoritative | 43:10 | boundaries |
| arrive 50:24 | 39:9 | behalf 1:25 | 24:14 25:2 |
| arrived 50:20 | authority 47:14 | 56:10 | 27:9,13 46:24 |
| 51:20 | authorize | believe 42:2 | boundary |
| aside 25:23 | 60:11 | 44:23 52:8 | 14:23 26:7 |
| 39:13 | available 9:18 | bert 1:9 | 27:7,16 35:12 |
| asked 6:9 8:17 | 49:23 | best 25:17 | 37:15 |
| 8:21 10:19 | ave 58:1 | 48:17 53:3 | brady 1:25 |
| 20:13 34:21,22 | avenue 3:4,7 | better 10:15 | 56:3 57:9,13 |
| 39:14 49:22 | aware 21:2 | big 12:9 | break 11:19 |
| asking 22:25 | 25:24 39:10 | bit 13:3 25:5,8 | breaks 11:17 |
| 28:22 29:15,17 | 48:9,12,13 | blair 12:20,22 | briefly 20:16 |
| 29:24 30:1,5,7 | b | 13:4 21:5 | bring 17:1 |
| 30:18 | b 8:11 | 25:23 28:23 | brings 10:21 |
| assignment | bachelor's | 29:18,22 30:15 | 19:6 |
| 59:2 60:2 61:2 | | 32:17,24 39:4 | broad 14:24 |
| associates 19:1 | 19:11,15 back 13:25 | 42:19 49:13 | brought 10:10 |
| assume 10:18 | 16:23 22:7 | block 24:23 | 16:17,25 17:8 |
| 22:10 26:4,9 | 29:12 46:3 | 25:4,9 26:7,8 | buckets 47:2,4 |
| 27:22 35:25 | 52:8 53:13,17 | blocks 27:9 | build 27:11,12 |
| 45:1 51:18 | 54:2 58:16 | | |
| | 34.4 38.10 | | |

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| | 221- | | 7 40 |
|---------------------------|-------------------|-------------------------|-------------------------|
| bullet 28:11 | case 8:24 36:9 | certification | clarify 29:23 |
| 33:20 34:5 | 37:16 58:6 | 19:20,24 59:1 | classes 20:5 |
| bunch 12:13 | 59:3 60:3 | 60:1 | classification |
| 14:9,10 27:13 | categories | certified 6:11 | 9:12 |
| bunger 3:3,7 | 45:20 46:22,25 | certify 31:5 | classified 41:1 |
| buried 22:21 | 47:6,12 | 32:2 56:5,24 | classify 21:14 |
| business 40:25 | category 38:1 | change 39:14 | clean 11:14 |
| 44:21 45:19 | 47:7 | 58:14,15 60:8 | clear 30:10 |
| 46:20 47:19 | catherine 1:8 | 61:3 | 35:8 |
| c | 1:18 | changes 58:13 | cleveland 58:2 |
| _ | cause 1:4 13:12 | 59:7 60:7,9 | client 29:4,8,10 |
| c 3:12 8:2,10 ca 58:25 | 38:20 56:25 | characterize | 29:13 |
| calculate 42:12 | cc'd 33:8 | 31:2,3 | codes 45:13 |
| 44:10 | cell 22:22 | checked 43:8 | coincident 25:3 |
| calculated | census 26:4,5 | circle 3:13 | colleen 1:25 |
| | 26:10,24 27:7 | 13:25 | 56:3 57:9,13 |
| 41:18,24 51:2 | 27:9,11,13,16 | circuit 1:3 | college 3:4,7 |
| calculation | 27:18,22 34:6 | city 1:15,16 2:1 | colors 13:23 |
| 25:16 26:25 | 34:9,11,14,15 | 7:15,22,24 9:1 | come 25:16 |
| 27:8 38:18 | 37:13,21 38:6 | 14:5,19,23 | commencing |
| 45:2 | 38:6 | 16:14 18:3,11 | 56:13 |
| calculations | certain 20:18 | 18:13,21 20:18 | commercial |
| 36:3 39:15 | 23:2 43:9 | 23:1,4,21 | 21:15 40:25 |
| 41:25 | certainly 20:3 | 28:19 29:1,16 | 44:20 45:10,19 |
| call 47:16 53:5 | 21:16 24:3,8 | 32:4 39:10 | 46:20 47:18 |
| called 19:1,24 | 25:19 30:11 | 44:9,15 48:1 | commission |
| 20:1 26:16 | 39:7 44:3 48:7 | 48:10,14 49:10 | 57:12,14 59:19 |
| 34:13 | 48:19 50:3 | 56:11 58:7 | 60:25 61:25 |
| calls 41:19 | 53:1 | 59:3 60:3 | common 1:15 |
| 51:11,21 54:6 | certainty 50:14 | city's 20:17 | 58:7 59:3 60:3 |
| 54:22,22 | 51:23 | 48:2 49:23 | communicati |
| candidate | certificate | civil 59:5 60:5 | 28:25 29:1 |
| 31:19 | 19:19 20:1 | clarification | 30:23 |
| capacity 1:17 | 60:11 | 10:20 | community |
| 1:19 | | | 34:13,15 |
| | | | |
| | | | |

| | _ | | |
|---------------------|------------------------|-------------------------------|---------------------|
| compile 17:9 | correction 9:11 | 55:5 | 57:6 59:16 |
| completed | corrections | creating 12:19 | 60:22 61:22 |
| 58:16 | 58:13 60:17 | credential | days 8:10 58:19 |
| complicated | council 1:15 | 19:25 | dean 1:9 |
| 46:22 | 58:7 59:3 60:3 | creek 1:7 | dear 58:10 |
| concerning | counsel 7:15,22 | cross 8:11 | deborah 1:10 |
| 28:25 | 8:19 13:7,9 | 27:15 | december 9:9 |
| conduct 10:15 | 15:17 16:15 | crunch 24:8 | decennial 26:4 |
| considered | 28:19 31:23,25 | currently 10:3 | decide 8:18 |
| 47:8 | 56:23 | cut 25:5,7 | decision 43:7 |
| considering | count 26:19,21 | d | 54:10 |
| 24:14,17,18 | 27:4 | d 7:21 | decisions 8:20 |
| contact 22:17 | county 1:2,3,6 | dan 1:8 | 13:16,18 21:13 |
| contacted | 1:16,16,18,19 | danielson 1:9 | deed 59:14 |
| 22:23 | 1:25 2:2 35:6,9 | data 14:3,7 | 60:20 |
| continuing | 45:25 46:21 | 15:1 18:4,5,6 | deemed 58:20 |
| 9:20,21 | 47:5 56:2,4,12 | 20:20,21,22 | defective 7:17 |
| controlling | 57:13 58:6 | 26:2,4,11 | define 41:13 |
| 8:24 | 59:3,10 60:3 | 27:19 34:11,22 | definitely 21:2 |
| conversation | 60:15 | 37:18,19,20,21 | 21:8 36:16 |
| 24:10 | county's 14:17 | 37:22,25 38:1 | 46:23 |
| convey 13:22 | 14:25 45:12 | 38:6,6 39:2 | demography |
| copies 16:18 | couple 10:14 | 45:6,12,24 | 20:9,11,12 |
| 17:1 | 13:13 | 46:1,2 | demonstrate |
| copy 9:14 | course 19:20 | dataset 17:2 | 46:4 47:25 |
| corporation | courses 19:13 | 34:20 37:24 | 48:16,20 |
| 1:6 | 20:8,9 | datasets 8:14 | demonstrated |
| correct 24:5 | court 1:3 10:25 | date 49:24 58:9 | 45:18 |
| 25:22 27:11 | 59:7 | 59:3,9,19 60:3 | demonstrating |
| 39:7 42:19,20 | courtroom 10:7 | 60:13,25 61:20 | 46:19 |
| 42:21 43:4 | create 17:12 | 61:25 | densford 1:8 |
| 45:23 46:1 | 49:11 | | density 6:6 |
| 47:20,22 | created 13:15 | dated 5:3,4 6:4 6:9 | 21:11,19 22:4 |
| corrected 9:14 | 14:1 15:6 | | 24:5,13 25:20 |
| | 49:13 50:25 | day 2:2 8:2 23:12,12 56:13 | 25:25 26:3 |

[density - ethel] Page 6

| | I | | |
|-----------------------|-----------------------|-----------------------|------------------------|
| 27:20 31:12 | determining | document 6:6,9 | either 15:1 |
| 32:13 39:5,19 | 8:17 | 8:13 15:9,15 | 23:17 25:25 |
| 40:17,24 41:11 | development | 16:10 17:2 | ej 34:17,19,22 |
| 42:18,22 43:2 | 44:14 46:5,7 | 28:6 33:5,8 | eliminated 41:2 |
| department | 48:2,9,13 | 36:23 40:5,9 | email 5:3,4 6:4 |
| 34:21 50:15 | different 12:10 | 40:12,14 41:23 | 9:14 19:23 |
| 51:15 58:22 | 14:10 36:13 | 42:5 49:3,8,14 | 22:22 28:23 |
| department's | direct 4:3 7:7 | 49:23 50:2,19 | 29:10,21 30:1 |
| 18:6,6 | direction 56:18 | 51:18 | 32:5,16 58:17 |
| depict 14:10 | disagree 53:15 | documents | emails 28:25 |
| deponent 55:14 | 53:19 | 8:14 9:5,6 15:6 | employ 57:3 |
| 56:5,20,20 | disclosing | 16:2 17:9,12 | employee 7:24 |
| deposition 1:22 | 30:12 | 17:16 | 8:5 |
| 1:24 5:2 7:18 | disclosure 8:23 | doing 18:18 | enclosed 58:12 |
| 7:19,20,21 9:2 | discuss 12:25 | 19:1,3,14 27:7 | ended 32:12 |
| 9:20,22 10:12 | discussed 9:4 | 43:2 44:16 | entail 23:11 |
| 10:16 11:18,22 | 42:24 54:19 | don 1:7 | entered 60:9 |
| 11:25 12:2,4 | discussing 37:8 | double 43:8 | entire 18:12 |
| 12:17,23,24 | 53:24 | doyle 1:8 | 59:5 60:5 |
| 15:25 16:4,6 | discussion 30:2 | draw 29:11 | environmental |
| 20:13 27:24 | 37:10,11 38:4 | drive 9:5,15 | 34:18,23 |
| 33:1 36:19 | discussions | 15:18 | errata 58:14,19 |
| 40:1 48:24 | 13:4,6,8 30:12 | duces 6:3 7:16 | 60:7,10,18 |
| 49:18 56:9,16 | 30:24 31:22,24 | 8:1,7 9:7 16:13 | 61:1 |
| 58:9,12 59:1,3 | disinterested | 17:14,18 | especially 27:5 |
| 60:1,3 | 56:24 | duly 7:3 56:6 | esri 26:16 |
| describe 14:1 | distinctions | e | estimate 37:5,9 |
| 19:8 | 47:15 | e 1:9,10 | 37:13 38:14,17 |
| description | districts 14:17 | earlier 37:12 | 42:1 50:11,21 |
| 17:24,25 | divide 42:15 | early 32:22 | 51:2,4,6,20 |
| detail 24:1,21 | division 18:10 | 53:23 | estimates 41:16 |
| details 37:11 | 26:19 27:7,15 | economic 44:14 | et 58:6,7 59:3,3 |
| determine | 44:9 | 46:5,6 | 60:3,3 |
| 25:12 | divisions 27:18 | educational | ethel 1:8 |
| | | 19:8 | |
| | | 17.0 | |

[evans - going] Page 7

| | T | I | I |
|-------------------------|----------------------------------|-------------------------|-------------------------|
| evans 3:12 | expires 57:12 | file 31:16 | 42:12 |
| event 8:7 57:2 | explain 31:4 | files 9:10 12:12 | geographic |
| evidence 10:10 | 38:2,23 47:3 | final 47:15 | 18:3 |
| exactly 31:17 | extent 13:6 | financial 48:22 | geometries |
| 34:2 47:24 | 30:18 31:21 | find 58:12 | 24:15 |
| examination | 41:7,20 50:22 | firm 19:1 | geometry 24:22 |
| 1:24 4:1,3 7:7 | 51:21 52:19,20 | first 7:18 28:11 | geospatially |
| examined 7:5 | 54:5,21,23 | 36:2 40:22 | 21:18 |
| examining | f | 41:17 56:6 | getting 13:8 |
| 40:24 | f 1:9 | flash 9:5 | gis 17:23 18:2,8 |
| example 24:23 | face 40:11 | folder 15:12,13 | 18:10,19,20 |
| 25:4 54:1 | fair 10:18 | 15:16 | 19:1,3,5,12,20 |
| excuse 10:1 | 14:12 21:5,8 | follows 7:5 | 19:24 22:1 |
| executed 60:10 | 42:6 | foregoing 56:9 | 26:18,19 38:22 |
| execution | fall 47:1,4 | 59:13 60:18 | 44:9 50:15,17 |
| 59:14 60:19 | falls 24:24 | formally 44:4 | 51:15 |
| exhibit 5:2,3,4 | 25:10,15 | format 40:7 | give 8:15 16:19 |
| 6:3,4,6,7,9 16:6 | familiar 23:1 | 49:6 | 17:3 |
| 16:9,11,18,21 | 23:24 24:19 | formats 49:8 | given 8:4 10:12 |
| 17:10 27:24 | 38:22 41:8 | forth 8:12 | 20:13 56:19 |
| 28:5,8,10,12 | 46:8,12,15 | forward 58:16 | gives 24:25 |
| 29:21 33:1,4,6 | far 21:4 39:7 | fourth 8:4 | giving 10:4 |
| 33:14 35:13 | 42:10 | free 59:14 | go 16:16,24 |
| 36:19,22,25 | favor 23:7 | 60:20 | 24:20 32:7 |
| 37:2 40:1,4,6 | fell 32:15 | frequently 6:9 | 33:11,14 35:13 |
| 40:10,19 41:17 | | 49:22 | 37:2 41:9 46:3 |
| 42:7,25 48:24 | ferguson 1:10 ferris 1:8 | front 12:12 | 51:4,13,24 |
| 49:2,4,11,18,21 | field 19:5 20:7 | further 55:14 | 52:21,22 |
| 50:5 52:9,20 | fifth 8:7 | 56:24 | goes 47:18,18 |
| exhibits 5:1 6:1 | | future 35:22 | 47:19 |
| 6:2 8:14,19,21 | figure 26:11 38:24 | 48:3 | going 7:11 |
| exists 7:18 | | g | 10:14,14 16:8 |
| expiration | figures 26:10 26:24 49:16 | generally 12:14 | 16:22 20:25 |
| 59:19 60:25 | 53:10 54:16 | 13:25 14:22 | 23:16 30:17 |
| 61:25 | 33.10 34.10 | | 36:16,21 39:23 |
| | | 18:1 23:3 | |

[going - justice] Page 8

| | I | 1 | 1 |
|----------------------|------------------------|--------------------|-------------------------|
| 40:3 41:6 43:7 | harry 1:7 | i | industrial |
| 49:1,20 53:13 | head 11:10,10 | idea 15:2 25:1 | 40:25 44:21 |
| 53:17 | 22:20 27:21 | identification | 45:10,19 46:20 |
| good 28:16 | 37:22 | 16:7 27:25 | 47:5,8,19 |
| 30:16 38:5 | heeb 3:3 4:3 | 33:2 36:20 | industry 26:17 |
| goodwin 19:1 | 7:8 9:19,23,24 | 40:2 48:25 | information |
| google 15:18 | 9:25 15:21 | 49:19 | 13:22 14:2 |
| gray 1:12 | 28:22 29:3,6 | impact 23:9 | 18:3 21:13 |
| ground 10:15 | 29:13,17,21 | 48:22 | 40:18 |
| group 25:9 | 30:1,4,7,14,20 | important 10:5 | instruct 30:25 |
| 47:9 | 31:5,7 32:2 | 11:2,7 | 32:1 |
| grouped 47:11 | 51:24 52:1 | impression | intended 33:11 |
| 47:11 | 55:7 | 8:22 | interest 48:17 |
| groups 24:23 | held 18:9 | impressions | interested 57:2 |
| 25:4 26:7,8 | help 10:15 17:9 | 54:22 | interesting |
| guess 19:2,6 | 18:5 49:11 | include 54:10 | 28:15 30:16 |
| 22:13 36:14 | helped 17:12 | included 13:7 | involved 24:15 |
| 39:24 46:3 | 19:4 | 29:10 54:4,13 | involves 31:22 |
| 51:17 | hereunto 57:4 | 58:14 | 44:14 |
| h | highest 19:15 | including 34:6 | issue 7:20 |
| hahn 1:12 | highlight 14:7 | incorporated | item 9:3 16:16 |
| haley 21:3,25 | hill 1:9 | 60:12 | 17:2 35:24 |
| 22:4,17 25:23 | history 19:12 | index 4:1 5:1 | items 8:18 |
| 27:19 39:18 | hoke 1:9 | 6:1,11 | j |
| hall 2:1 56:11 | holding 18:8 | indiana 1:1,6 | j 1:9 3:6 |
| hamilton 1:17 | holly 1:9 | 1:16,17,18,19 | jimmie 1:11 |
| hand 16:8,9 | honest 23:15 | 1:25 2:2,3 | joanna 1:12 |
| 36:21 40:3 | 35:8 | 18:15 23:24 | job 17:24,25 |
| 49:1,20 57:5 | hour 56:13 | 56:1,4,12,14 | 23:12 |
| handing 28:4 | hours 18:17 | 57:12 | john 1:17 |
| 33:3 | house 26:20,20 | indianapolis | johnson 1:11 |
| happened | huh 11:6,9 | 3:14 | judge 10:7 |
| 22:15 | 36:24 | indicating | justice 34:18,23 |
| hard 36:13 | | 58:14 | Justice 54.10,25 |
| 46:13 | | JU.17 | |
| 40.13 | | | |

[karen - maps] Page 9

| k | 42:6,8,9,9 43:1 | list 12:11 14:21 | 59:7 |
|---------------------------------|------------------------------|---------------------------------|---------------------|
| | 43:19,23 44:4 | 15:3,5,15 | maintain 18:5 |
| karen 1:11 | 46:9 47:5,7,14 | 35:21 | maintains 18:2 |
| keep 10:14 | 49:9,16 50:13 | listed 60:7,17 | make 11:14 |
| kind 12:5 14:2 | 50:19,20,25 | listing 60:7 | 30:10 46:13 |
| 14:24 15:2 | 51:1,5,8,20 | lists 15:9 | management |
| 18:4,7 19:3,6 | 52:2,5 54:2,3,9 | litigation 10:3 | 8:25 |
| 20:6,20 21:12 | 54:12,15 | little 13:3 25:5 | manager 22:2 |
| 24:21,23,25 | knowledge | 25:8 47:10 | 33:12 |
| 25:12,13 35:19 | 7:24 55:3,5 | live 23:4 26:20 | manwaring 1:8 |
| 35:20,22 37:7 | 1 | 26:23 39:12,16 | map 9:10,13,14 |
| 37:12 38:16,20 | 1 1 1 2 22 | lived 38:9 | 13:15 21:12,18 |
| 39:24 40:17 | labels 13:23 | llp 3:12 | 26:16 33:21 |
| 43:5,12 47:14 | land 1:12 15:1 | located 23:18 | 34:21 36:10 |
| know 12:14,19 | 45:13 | 23:20 | 42:17 44:25 |
| 12:25,25 13:11 | landed 43:6 | long 21:1 40:21 | 45:17,20,24 |
| 13:15,20,22,23 | large 56:4 | look 16:10 28:6 | 46:18,23 |
| 14:3,4,5,7,19 | laucella 1:11 | 33:4 36:22 | mapped 21:16 |
| 14:19 15:5 | laura 21:3,25 | 40:5 46:8 49:2 | 44:23,24 45:3 |
| 17:16,21 20:1 | 22:3 31:9,10 | looking 40:22 | 45:6,11 46:9 |
| 20:19,20,25 | 31:14,18,19 | 43:22 46:12 | 47:23 |
| 21:10,11 22:1 22:13,19,22,24 | 32:7 50:15,18 | 52:15 | mapping 20:19 |
| 23:17 24:6,12 | 50:20,24 51:16 | looks 32:20,21 | 21:6 |
| 24:14,19 25:2 | lawbr.com 3:5 | 33:8 34:5 37:3 | maps 12:5,7,8,9 |
| 25:9,17 26:2,8 | 3:9 | 40:16 | 12:13,15 13:1 |
| 26:15,23,25 | legal 13:7,8 | lot 14:3,25 | 13:11,17,19,21 |
| 27:1,3,4,15,19 | 28:18,21,25 | 21:10 47:6 | 14:1,2,9,15,24 |
| 31:15 34:2 | 29:2 31:22,25 | m | 15:3,6,10,15 |
| 35:7,10,20,23 | 58:1 61:1 legend 9:12 | | 18:7 20:21,23 |
| 36:12 37:8,21 | leininger 1:11 | m 3:3 4:3 7:8 made 8:22 9:17 | 21:2,9,15 |
| 38:10,12,15,17 | letter 58:20 | | 35:23,25 45:16 |
| 39:13,18,22 | level 19:15 | 13:2,16,18 16:23 21:13 | 46:4,6,9,13,25 |
| 40:7,10,12,14 | line 6:12 34:7 | 27:16 40:21 | 47:25 48:6,7 |
| 40:20 41:5,12 | 35:24 58:14 | 43:6 47:10,15 | 48:16,20 55:1 |
| 41:18,24 42:3 | 60:7 61:3 | 47:16 54:10 | 55:3,5 |
| 71.10,44 44.3 | 00.7 01.3 | 47.10 34.10 | |

| | 1 | 1 | I |
|-------------------|---------------------|-----------------------|------------------------|
| march 2:2 9:2,9 | 46:21 48:8 | 42:24 43:4,6 | 60:4,21 |
| 56:13 57:6,12 | 49:9 53:12,25 | 43:11 53:24 | near 48:3 |
| marilyn 1:9 | 55:1 | methods 32:8,9 | necessarily |
| marked 6:2 | means 35:4 | middle 27:16 | 28:15 30:16 |
| 16:6,8,9 27:24 | mechanically | midwest 58:17 | 45:7 |
| 28:5 33:1,3 | 23:10 | 61:1 | necessary 8:8 |
| 36:19,21 40:1 | mechanics | mike 28:18 | needs 48:1 |
| 40:4 48:24 | 38:19 | 29:16,24 30:3 | never 7:22 24:2 |
| 49:1,18,20 | meet 12:22 | 30:13 | 38:16 41:8 |
| material 12:1,3 | 32:17,18,18 | mind 14:9 | no's 11:9 |
| 12:18 | meeting 12:20 | 48:19 | nods 11:10 |
| materials 9:8 | 28:14,18 29:15 | minor 19:11 | non 7:23 8:3 |
| matter 7:5 | 29:24 30:15,18 | misstates 50:23 | 41:1 |
| 13:10 16:15 | 31:3 32:20,23 | 52:20 | north 2:1 56:11 |
| 17:4 56:8 | meetings 12:21 | modify 39:14 | notarial 57:5 |
| max 1:22,24 | 28:20 29:1 | monday 7:14 | notarized |
| 7:2,10 33:17 | meghan 12:20 | 32:18 | 58:15 |
| 35:15 55:18 | 12:22 20:22 | monroe 1:2,3 | notary 1:25 |
| 56:5 58:9 59:4 | 21:5 24:6 | 1:16,16,18,19 | 56:3 57:12 |
| 59:9 60:4,13 | 32:12,17,23 | 1:25 2:2 56:2,4 | 58:25 59:10,18 |
| 61:20 | 33:7 43:2,4 | 56:12 57:14 | 60:15,23 61:23 |
| mayor 1:18 | 47:14 52:13 | months 13:12 | note 58:13 |
| 33:25 | 53:10 | 13:13 | noted 7:1 55:13 |
| mcghie 1:10 | meghan's 21:3 | monument | notice 2:3 7:18 |
| mckinney 3:12 | 21:7 22:2 | 3:13 | 7:19 |
| mean 11:13 | 32:15 43:22 | morton 2:1 | notices 8:6 |
| 13:20 14:15,16 | memory 41:23 | 56:11 | notify 29:9 |
| 15:5,11,18 | mental 8:22 | mpo 34:22,24 | np0732235 |
| 20:21 22:20 | 54:22 | 34:25,25 | 57:14 |
| 25:7 26:12 | method 25:17 | multiple 32:19 | number 9:11 |
| 27:6 34:10 | 25:18 37:13 | municipal 35:2 | 22:19,23 39:11 |
| 35:7 38:15,23 | 39:20 | n | 39:15 42:13,16 |
| 40:7,13 41:10 | methodology | name 7:9 9:25 | 44:10 58:8,14 |
| 42:4 43:5,9 | 24:7,11,13 | 28:1 36:2 58:6 | numbers 24:8 |
| 44:17 45:1,9 | 37:7 38:3,24 | 59:3,4,15 60:3 | 26:13 39:3 |

| 40:8 51:14 | 15:24 30:8,20 | nanar 20:3 | norcontogos |
|------------------------|---|--------------------------------|---------------------------------------|
| 60:7 | 38:8 41:10 | paper 20:3 papke 1:12 | percentages 45:15,15 |
| | 45:17 50:1,6 | | perform 21:19 |
| 0 | 53:4 | paragraph 31:8 32:6 | 21:22 22:4,11 |
| oath 10:5 | | | · · · · · · · · · · · · · · · · · · · |
| object 13:5 | old 22:21 38:6 | 40:22 | 24:4,13 25:20 |
| 16:22 28:17,19 | older 37:21,24 | parcel 14:25 36:3 45:12 | 26:2,14 27:19 |
| 28:24 30:17 | omitting 41:13 once 37:17 | 46:1 | 41:25 42:8,22 43:13,16 44:1 |
| 41:6 51:21 | | | · · · · · · · · · · · · · · · · · · · |
| objection 7:12 | ongoing 10:3 online 19:13 | parcels 27:18 54:12 | performed 21:6 21:8 22:9 |
| 9:19,21 16:23 | | | 38:13 39:18 |
| 17:5,6,11,19 | ootm 33:16,25 | parentheses 33:17 | |
| 31:21 41:19 | opinion 23:8,14 | | 42:7,18 43:19 |
| 50:22 51:11 | opposed 23:7 oral 1:24 | part 18:1,16 37:17 38:4 | 44:13,18,19,22 performing |
| 52:19 54:5,14 | order 8:25 | 60:9 | 25:24 |
| 54:21 | 25:11 41:12,12 | | period 8:2 |
| objections 9:17 | 47:9 | participated 12:6,19 | person 8:9 |
| 15:23 | organization | parties 56:22 | 32:21 42:10 |
| obligation 29:9 | 35:2 | party 7:23 8:3 | 56:25 |
| obtain 19:19 | original 16:23 | 8:5 57:1,3 | personally |
| obtained 19:17 | 17:6 | peach 1:11 | 59:11 60:15 |
| obvious 22:25 | osborn 1:11 | penn 19:13,20 | persons 52:16 |
| occur 48:10,14 | outside 20:18 | people 25:10 | 52:17,23 53:3 |
| october 49:25 | overview 14:24 | 26:20,23 27:1 | 53:8,17 54:3 |
| offered 8:19,21 | owners 1:12 | 38:8 39:11,15 | petitioners |
| office 33:25 | | 42:13 | 1:13 2:1 3:2 |
| 34:22 | p 55.12 | percent 25:10 | 10:1,2 56:10 |
| offices 2:1 | p.m. 55:13 | percentage | phillips 1:9 |
| 56:10 | page 4:2 5:2 | 24:24 25:6,8 | phone 22:19,23 |
| official 1:17,19 | 6:2,12 16:16 | 25:14 26:25 | 22:24 58:3 |
| 43:1 59:15 | 28:10,12 33:14 | 27:8 38:25 | piece 20:2 |
| 60:21 | 35:13 37:2 | 39:21 43:13,16 | pl 1:4 |
| oh 36:12 47:17 | 50:5 51:4 | 43:20 45:2 | place 2:3 |
| ohio 19:10 58:2 | 58:14,16 60:7 | 52:2,5 | plan 32:8 34:6 |
| okay 9:23 11:5 | 61:3 | | _ |
| 11:10,15,17,19 | | | |

[planed - pursuant]

| mlomed 40.10 | mantiama 16.10 | | 50.22 |
|----------------------|-----------------------|-------------------------|----------------------|
| planed 48:10 | portions 46:19 | privilege 29:5,8 | 58:22 |
| planned 48:14 | position 18:8 | 29:11,14 | profit 1:6 |
| planning 35:2 | 18:16 22:3 | pro 26:16,17 | program 19:14 |
| plats 44:10 | positions 18:9 | probably 15:11 | project 35:20 |
| play 53:21 | potential 15:22 | 17:25 19:22 | 36:13,15 44:15 |
| please 7:9 28:5 | predecessor | 22:21,25 27:4 | projected |
| 28:10 31:5 | 21:3 | 32:7,10,22 | 35:21 |
| 32:2 33:4 | preliminary | 33:11 36:11,14 | projects 20:16 |
| 36:22 37:2 | 7:12 | 37:20 38:3,4,5 | 21:2 46:5,7 |
| 40:4 49:2 50:5 | preparation | 39:20 41:14 | 48:9,13 |
| 58:12,12 | 31:11 | procedurally | pronounce |
| point 10:21 | prepare 11:21 | 7:17 | 28:1 |
| 18:20 28:11 | 11:24 12:16,22 | procedure 2:3 | proper 8:8 |
| 32:5 33:20 | 15:25 16:3 | 56:15 59:5 | proposed 23:16 |
| 34:5 36:2 | prepared 40:10 | 60:5 | 27:10 50:8 |
| 43:10 | 40:12 | produce 15:13 | protected 29:4 |
| polygon 35:10 | preparing | 15:14,16,17 | 29:8 |
| polygons 26:5 | 35:23 | 18:7 28:9 | provide 11:7 |
| 54:16 | prerequisite | 45:17,24 46:3 | 40:18 |
| population | 7:20 | 46:18 47:25 | provided 9:4 |
| 21:11,19 22:4 | presented | 48:16,20 50:11 | 9:14,16 12:9 |
| 24:4,13,22 | 56:20 | produced 1:24 | 15:5,6 45:5 |
| 25:12,20,24 | presenting 9:1 | 14:9 15:4,10 | 51:5 53:10 |
| 26:3,11,13 | presume 22:6 | 20:21,22 21:1 | public 1:25 |
| 27:5,20 31:12 | 49:17 | 29:6,7 33:7 | 56:3 57:12 |
| 32:13 37:5,9 | pretty 19:12 | 34:1,14 45:20 | 59:10,18 60:15 |
| 37:13 38:13,17 | previous 22:1 | 46:23 49:10 | 60:23 61:23 |
| 38:25 39:5,19 | 42:25 51:16 | 50:14 52:13 | publicly 39:10 |
| 40:16 41:16 | previously 6:2 | 55:4,6 | 49:23 |
| 42:1,14,18,22 | 16:6 22:6 33:1 | produces 34:15 | pull 44:9 |
| 43:2 50:7,20 | 40:1,3 48:24 | producing | pulled 38:6 |
| 51:4 52:11 | 49:18 | 53:21 | purpose 40:14 |
| 53:13 | prior 11:24 | product 8:23 | purposes 40:25 |
| portion 54:10 | 18:8,13,23 | production 9:6 | pursuant 2:2 |
| | 20:24 | 40:19 58:16,17 | 56:14 |
| | | , , | |

Veritext Legal Solutions
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888-391-3376

| 70.10 | | | |
|-------------------|------------------------|-------------------------|-----------------|
| put 50:18 | 53:14,18,20 | reflected 45:16 | representative |
| q | 58:15 60:8 | reflecting | 1:7 |
| qualified 35:3 | 61:3 | 14:25 45:20 | represented |
| quarries 1:10 | reasonably | refresh 13:14 | 56:22 |
| quarry 47:6 | 48:3 | refresher 20:6 | representing |
| question 10:17 | reasons 7:17 | refuse 32:3 | 39:11 |
| 10:22 11:3,4,4 | recall 13:18 | reinforce 41:15 | reproduction |
| 11:19 15:8 | 32:23 44:16 | related 12:1,4,8 | 9:8 |
| 19:7 30:10 | receipt 58:19 | 12:14 18:5 | request 33:21 |
| 31:6,23 32:2 | received 7:14 | 20:23 27:22 | 33:24 60:9,11 |
| 46:16 48:5 | 7:15 | 31:11,16 34:11 | requested 9:6 |
| 50:23 51:1 | recognize 40:6 | 35:9,12,19 | requests 8:13 |
| 52:25 | 49:4,5 | 36:8,12,15 | required 8:1,5 |
| questions 4:3 | record 7:9,13 | 39:13 | 58:25 |
| 6:9,11 7:8 8:17 | 11:14 50:23 | relates 9:12 | requirements |
| 8:20 10:19 | 51:24,25 56:19 | relating 7:4 | 8:24 |
| 11:8 28:20,22 | 60:9 | 28:20 | residence 57:13 |
| 49:22 54:25 | recorded 44:4 | relative 57:1 | residential |
| 55:8,9 | records 9:7 | relies 26:5 | 21:14 41:1,11 |
| · | recreating 37:4 | relying 31:24 | 41:13 47:21 |
| r | reed 1:10,10 | remember 21:4 | 52:23 54:4,12 |
| rather 27:18 | refer 16:23 | 22:2 26:9 35:4 | residents 1:6 |
| read 24:2 55:10 | 17:5 29:19 | 36:6 37:11 | 48:18,22 58:6 |
| 59:5,6,12 60:5 | reference 31:8 | 39:7,23 40:21 | 59:3 60:3 |
| 60:6,17 | 58:8 59:2 60:2 | 42:11 43:23,24 | respond 8:10 |
| reading 58:20 | referenced 34:9 | repeatable 39:1 | 8:12 17:9 |
| really 14:4 | 59:11 60:15 | rephrase 10:23 | responded 15:8 |
| 15:14 20:22 | references 8:11 | report 28:9 | respondents |
| 21:9,12,18 | referencing | 29:17 33:7 | 1:20 3:11 |
| 22:7,13 23:8,9 | 16:20 32:20 | 37:1 | responding 8:9 |
| 23:14 34:23 | 33:18 36:10 | reporter 10:25 | 17:13 |
| 45:8 | referring 28:18 | 55:10 59:7 | responses 11:8 |
| reask 30:9 | 31:24 36:7 | represent 10:2 | responsibility |
| reason 10:22 | reflect 21:9,18 | 16:13 49:21 | 32:15 |
| 11:12 15:23 | , | 54:17 | |
| | | | |

Veritext Legal Solutions

| | -0 | 40 40 70 7 | |
|-----------------------|---------------------------|-------------------------|-----------------------|
| responsive 9:6 | 60:5 | 49:6,8 50:2 | signed 59:13 |
| 17:17 | run 32:8,9,13 | sense 45:8 | 60:18 |
| results 38:1 | running 32:10 | 47:10 | significant |
| resume 20:4,8 | ryan 3:3 4:3 | sent 7:24 9:9 | 48:21 |
| returned 58:19 | 7:8 9:25 | 19:22 28:23 | signing 58:20 |
| revealing 30:23 | S | 32:16 | similar 39:25 |
| review 12:3 | s 58:16 60:8,8 | sentence 37:17 | 54:15 |
| 15:22 33:12 | 61:3 | 40:23 41:15 | similarly 41:1 |
| 58:13 59:1 | saith 55:14 | sentiment 31:4 | simple 8:6 |
| 60:1 | satin 33.14 satler 1:8 | separate 15:14 | simplify 47:1,3 |
| reviewed 12:1 | | 15:15 | sincerely 58:21 |
| 16:3 33:13 | saying 11:1 | series 12:9 | single 52:10 |
| 41:8 | says 33:17 | served 7:25 | sir 16:10,17 |
| reviewing | 35:17 36:3 | 16:14 | 58:10 |
| 12:18 13:10 | 37:25 41:5,10 | service 7:23 8:3 | sixth 8:13 9:3 |
| 43:11 | 52:12,24 | set 15:5 46:6,24 | slater 1:9 |
| rheeb 3:5 | screen 34:17,20 | 57:4 | smith 1:18 |
| rhonda 1:11 | 34:22 | sets 8:11 54:15 | software 26:16 |
| richard 1:11 | screenshot | several 7:17 | solutions 58:1 |
| ricky 1:10 | 15:12,16 | sewer 14:18 | 61:1 |
| right 14:8,11 | seal 57:5,12 | sewers 14:19 | sorry 7:11 |
| 29:11 33:9 | 59:15 60:21 | shakes 11:9 | 26:17 29:19,23 |
| 45:23 47:24 | second 7:22 | shapes 45:3 | 30:8 34:25 |
| robertson 3:3,7 | 10:21 16:16 | shared 15:11 | 52:24 53:2 |
| role 23:11 | 33:20 35:13 | sheet 52:10 | sort 18:16 |
| 35:25 53:21 | 37:2 40:23 | 58:14 60:7,10 | sought 1:7 |
| room 2:1 56:12 | see 15:23 28:11 | 60:18 61:1 | sound 25:19 |
| rough 25:16 | 33:22 34:6 | shorthand | 46:8,11,15 |
| rouker 28:18 | 38:7,18 39:2 | 35:19 39:21 | sounds 36:10 |
| 29:16,25 30:3 | 41:3,4 50:7,10 | shoulder 42:10 | source 37:18,18 |
| 30:13,19,24 | 52:11 53:5 | show 45:9 | 37:22,25 |
| rule 7:21 8:2,10 | seeing 14:15,20 | shown 58:16 | south 3:4,7 |
| 8:11 | 46:6 | sign 55:11 | 23:23 |
| rules 2:3 10:15 | seems 38:21 | signature 56:21 | southwest |
| 56:14 59:5 | seen 16:11 | 57:9 58:15 | 23:23 |
| | 33:10 40:8 | | |

Veritext Legal Solutions 888-391-3376

[spatial - take] Page 15

| spatial 14:3,3,7 | start 18:21 | 25:6 31:16 | summary 6:7 |
|-------------------------|-------------------------|----------------------|-----------------------|
| 18:4 | started 19:3,4 | 32:11,11 34:19 | 40:16 49:7 |
| speak 22:13 | state 1:1,25 7:9 | 36:1 37:12 | 53:22 |
| speaking 42:12 | 7:12 18:15,23 | 39:13 45:12 | sunger 3:15 |
| special 20:11 | 19:13,21 56:1 | 49:9 | sunny 1:9 |
| specialist 17:23 | 56:4 57:12 | sub 34:5 36:2 | superior 58:1 |
| 18:9,11 | 59:10 60:15 | subdivided | supporting |
| specific 22:14 | statement | 43:14,17,21 | 12:15 14:2 |
| 33:13 36:17 | 59:13,14 60:19 | 52:3,6 | suppose 41:10 |
| 40:9 48:7 | 60:19 | subdivision | 46:9 |
| specifically | static 36:10 | 21:22 22:11 | sure 11:14 |
| 12:5 13:21 | statutes 23:25 | 32:14 44:11 | 12:24 15:19 |
| 34:20 37:21 | stenographic | subdivisions | 18:19 23:13 |
| 54:9 | 56:17 | 44:5 | 24:20 26:9 |
| specify 41:12 | stephen 3:12 | subject 8:23 | 27:23 28:7 |
| speculate 41:22 | steve 15:21 | 9:3,17 12:10 | 30:10 33:13 |
| speculation | stier 1:22,24 | 13:10,15 15:22 | 36:14 38:24 |
| 41:20 51:12,22 | 7:2,10 9:25 | 45:9 48:7,19 | 40:20 46:9,13 |
| 54:6,23 | 17:22 28:4 | subjects 12:11 | 47:17 49:15 |
| sponsor 55:4 | 29:22 33:3 | 43:25 45:11 | 51:9 53:12 |
| sponsoring | 42:17 52:2 | submitted 39:8 | survey 34:13 |
| 16:20 | 54:18 55:18 | subpoena 6:3 | 34:15 |
| spreadsheet | 56:5 58:9 59:4 | 7:15,21 8:1,7,9 | sworn 1:24 7:3 |
| 53:25 | 59:9 60:4,13 | 9:7 16:13 | 56:6 59:10,13 |
| ss 1:1 56:1 | 61:20 | 17:14,17 | 60:14,18 61:21 |
| staff 33:16,25 | stire 28:3 | subpoenas 7:23 | system 14:18 |
| 34:4 | strategy 37:8 | 7:25 8:5 | systems 18:3 |
| stage 31:20 | street 2:1 56:11 | subscribed | t |
| stand 34:12 | strike 44:18 | 59:10 60:14 | tab 53:5 54:3 |
| 35:1 53:12 | study 38:16 | 61:21 | table 41:17 |
| standard 26:17 | 40:17 | subset 27:18 | take 11:17,19 |
| 43:5 | stuff 13:1,23 | 54:8 | 16:9 28:5 33:4 |
| standing 35:23 | 14:16,17 18:7 | sufficed 8:6 | 36:22 40:4 |
| 42:9 | 20:25 21:4,10 | suite 3:13 | 49:2 |
| | 21:12,16 22:8 | 46:12 58:2 | |
| | | | |

| taken 1:25 20:9 | 60:12 | 55:13 | 8:19 10:10 |
|------------------------|------------------------|------------------------|-------------------------|
| 56:9,16 | testing 38:3 | times 32:19 | 16:19 17:4 |
| talk 11:2 | thank 9:23 | title 17:22 | 20:14 38:16,18 |
| talked 15:24 | thereof 2:3 | 18:19 40:23 | 54:20 55:4 |
| 16:2 24:7,12 | thing 19:24 | today 9:2,15 | 56:15 |
| 37:12 | 27:22 34:18 | 10:6,9 11:21 | tried 47:1 |
| talking 23:16 | 39:9 46:14 | 11:23,23,24 | true 16:17 17:1 |
| 29:20 30:12 | things 14:24 | 16:17 54:19 | 45:7 56:19 |
| 42:15 | 16:3 35:8 43:8 | together 47:9 | trust 44:2 |
| tasks 35:21 | 46:10 | took 19:21 20:5 | 52:14 53:11 |
| team 18:2 | think 12:8 | tools 26:14 | trusted 43:12 |
| 51:15 | 14:18 15:7,18 | top 22:20 27:21 | truth 7:3,4,4 |
| technically | 16:1 18:17 | 37:22 | 10:6 56:6,7,7 |
| 18:17 | 21:1,3,15 23:9 | topics 14:1,10 | try 25:5 38:6 |
| tecum 6:3 7:16 | 23:10 24:6 | 14:14 45:11 | 39:2 |
| 8:1,8 9:7 16:14 | 25:18 26:7 | total 25:13 | trying 11:13,14 |
| 17:14,18 | 27:17 31:2,3 | 39:11,15 52:11 | 13:22 14:6,8 |
| tell 7:3 10:6 | 31:19 35:10 | 52:16 53:5,13 | 41:15 |
| 13:3 24:10 | 36:12 39:8,20 | 53:17 | tune 38:21 |
| 25:7 28:14 | 40:8 42:17,20 | touched 20:16 | turn 28:10 50:5 |
| 30:15 37:10 | 42:24 44:24 | 53:25 | 52:8 |
| 56:6 | 46:14 48:6,8 | toward 19:3 | turning 41:16 |
| terms 13:20 | 51:10 53:23,25 | training 20:11 | two 54:15,16 |
| territories 1:7 | 55:1 | transcribed | type 19:19 |
| territory 1:12 | third 8:1 28:10 | 56:17 59:7 | 51:18 |
| 43:14,17 | 28:12 33:14 | transcribing | types 41:14 |
| test 38:7 39:1 | thirty 58:19 | 10:25 | typewritten |
| 42:25 | thomas 1:10,10 | transcript | 56:18 |
| testified 7:5 | three 46:22,25 | 56:18 58:12,13 | u |
| 20:14 50:24 | 47:12 | 59:5,12 60:5 | u.s. 34:14 35:10 |
| testify 54:19 | thumb 9:15 | 60:11,17 | uav 9:10 |
| testimony 8:16 | time 2:3 7:1 | transportation | uh 11:6,9,9,9 |
| 10:5 16:19 | 8:12 12:21 | 35:11 | 36:24 |
| 17:3 56:19 | 18:12,16 19:4 | trial 2:3 7:21 | unchanged |
| 59:6,7 60:6,9 | 21:1 38:13 | 8:2,10,11,16,18 | 9:13 |

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[under - yeah] Page 17

| under 7:21 8:2 | used 26:2,14 | ways 27:3 | 32:4,7 42:21 |
|------------------------|---------------------------------------|------------------------|------------------------------|
| 8:10,24 10:5 | 27:19 45:24 | web 34:1 | 43:1,22 52:14 |
| 35:15 36:2,2 | 46:1 | website 49:24 | worked 12:1,3 |
| 37:3 40:23 | uses 44:21 | | 13:1 18:15,25 |
| | | wednesday | · |
| 50:7 52:11,15 | 45:19 46:20 | 32:21 | 20:19 37:4 |
| 53:14 54:2 | using 13:24 | week 18:17 | 38:7,19 43:25 |
| 56:17 | v | 32:19 35:22 | workflow 37:6 |
| understand | v 58:6 59:3 | weekly 28:9 | 38:5,16,19 |
| 10:4,9,22 14:8 | 60:3 | 33:7 37:1 | working 18:13 |
| understood | vein 14:20 | weight 25:14 | 18:21,23 32:12 |
| 10:18 | verbal 11:7,8 | went 19:10 | 37:7,18 |
| unger 3:12 7:11 | veritext 58:1,8 | west 23:21 | written 2:3 |
| 9:21 13:5 | 61:1 | whereof 57:4 | 17:25 |
| 15:22 16:22 | veritext.com. | william 1:8 3:6 | wrong 36:15 |
| 17:5,11,19 | 58:17 | withdraw 51:1 | wrote 32:5 |
| 28:17,24 29:4 | versus 21:14 | withheld 17:17 | y |
| 29:7,15,19,23 | versus 21.14 video 9:10 | witness 1:24 | yeah 10:20 |
| 30:2,5,8,17,22 | viewer 33:16 | 7:16 8:4 9:1,18 | 12:9,10,21 |
| 31:21 41:6,19 | 34:1,4 | 30:13,24,25 | 13:10 15:18,19 |
| 50:22 51:11,21 | · · · · · · · · · · · · · · · · · · · | 31:20 32:1 | 17:8 19:10 |
| 52:19 54:5,14 | visually 21:18 vs 1:14 | 50:24 55:10 | |
| 54:21 55:9,12 | | 57:4 58:9,12 | 20:6 23:3 |
| 58:5 | W | 59:1,4,11 60:1 | 25:17,17,18 |
| university | w 1:10 | 60:4,15 | 26:4,9,12 27:2 29:21 31:2 |
| 19:10 | waiting 8:2 | witness's 7:19 | |
| upcoming | waived 58:20 | 41:7 | 32:12 34:10,16 |
| 35:21 | walk 38:20 | witnesses 7:25 | 38:3 39:8,9 |
| urban 35:5 | want 7:12 13:5 | 8:15,16 | 40:7 42:20 |
| urbanization | 13:25 16:15 | witness' 58:15 | 43:3,5,6,7,9,11 |
| 6:7 33:21 35:6 | 28:17 46:3 | wjbeggs 3:9 | 44:3,3,17,23 |
| 35:9,11 49:7 | wanted 20:6 | word 44:2 | 46:1,11,21 |
| 53:22 | 34:3 | 47:15 | 47:5,11,17,17 |
| use 15:1 20:3 | way 27:1,4 | work 8:23 | 47:24 49:15 |
| 26:6,16 39:1 | 28:16 30:16 | 17:13 18:14,23 | 52:10,14 53:11 |
| 45:13 48:2 | 38:25 42:8 | 20:17 22:7,24 | 53:24 55:1,5,6 |

[year - zoning] Page 18

year 18:16 years 18:22 yep 10:8 19:18 33:23 yes's 11:8

Z

zone 54:8 zoned 44:20 45:18 46:19 zones 47:12 52:23 54:9 zoning 9:12 14:17 15:1 45:13 46:2,21 46:23 47:1,3,6 47:7 54:4

Indiana Rules of Trial Procedure Depositions Upon Oral Examination Rule 30

- (e) Submission to witness--Changes--Signing.
- (1) When the testimony is fully transcribed, the deposition shall be submitted to the witness for reading and signing and shall be read to or by him, unless such reading and signing have been waived by the witness and by each party. "Submitted to the witness" as used in this subsection shall mean (a) mailing of written notification by registered or certified mail to the witness and each attorney attending the deposition that the deposition can be read and examined in the office of the officer before whom the deposition was taken, or (b), mailing the original deposition, by registered or certified mail, to the witness at an address designated by the witness or his attorney, if requested to do so by the witness, his attorney, or the party taking the deposition.
- (2) If the witness desires to change any answer in the deposition submitted to him, each change, with a statement of the reason therefor, shall be made

by the witness on a separate form provided by the officer, shall be signed by the witness and affixed to the original deposition by the officer. A copy of such changes shall be furnished by the officer to each party.

- (3) If the reading and signing have not been waived by the witness and by each party the deposition shall be signed by the witness and returned by him to the officer within thirty (30) days after it is submitted to the witness. If the deposition has been returned to the officer and has not been signed by the witness, the officer shall execute a certificate of that fact, attach it to the original deposition and deliver it to the party taking it. In such event, the deposition may be used by any party with the same force and effect as though it had been signed by the witness.
- (4) In the event the deposition is not returned to the officer within thirty (30) days after it has been submitted to the witness, the reporter shall execute a certificate of that fact and cause the certificate to be delivered to the party taking it. In such event, any party may use a copy of the

deposition with the same force and effect as though the original had been signed by the witness.

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